National intelligence authorities and surveillance in the EU: Fundamental rights safeguards and remedies

SLOVENIA

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Summary

- [1]. In Slovenia, surveillance is carried out by two state bodies: the Slovene Intelligence and Security Agency (*Slovenska obveščevalno-varnostna agencija–SOVA*), competent for intelligence issues in the civil sector, and the Intelligence and Security Service at the Ministry of Defence of the Republic of Slovenia (*Obveščevalno-varnostna služba Ministrstva Republike Slovenije za obrambo–OVS MORS*), competent for intelligence issues in the military sector. While the former is an autonomous state body responsible directly to the Government, the latter is an organisational unit within the Ministry of Defence. The functioning of SOVA is regulated with the Slovene Intelligence and Security Agency Act (ZSOVA).¹ The functioning of the Intelligence and Security Service at the Ministry of Defence is regulated with the Defence Act,² which, however, refers importantly to ZSOVA, meaning that this act is in fact relevant for the functioning of both bodies. The tasks of the Intelligence and Security Service at the Ministry of Defence and Security Service at the Ministry of Defence.³
- [2]. The Director of SOVA is appointed by the Government, upon the proposal of the Prime Minister (Article 4 of ZSOVA). SOVA has the power to conduct intelligence and counterintelligence activities and prepares analyses for National Security Council and for all parliamentary committees that need information from SOVA to perform tasks in their own areas of work. Within its surveillance work, SOVA is authorised to acquire, evaluate and transmit from abroad the data which is important for ensuring security, political and economic interests of the State, and data on organisations, groups and persons who, through their activities abroad or in connection with foreign entities, constitute or could constitute a threat to the national security and constitutional order (Article 2 of ZSOVA). In order to fulfil these tasks the agency is authorised by law to gather, evaluate, store and transmit personal data and may also use the registries of personal data of other public and private sector entities. SOVA may transmit data to foreign countries only if they ensure protection of personal data, under a condition that foreign intelligence service will use the data only in accordance with the purposes defined with ZSOVA (Article 12 of ZSOVA). SOVA also has the power to obtain data from other data keepers (private and public), who are obliged to transmit the data to SOVA upon a written request from the Director of SOVA (Article 16 of ZSOVA). Personal data may be kept in the register only until the matter is closed (the matter in the sense of a case file, i.e. a situation or subject that is being dealt with or considered by SOVA; this could be for example surveillance of a specific person or group of persons in relation to a specific activity). When the matter (case) is closed personal data have to be deleted from the register (Article 14, § 3 of ZSOVA). When a matter is closed the documents deriving from the matter have to be archived no later than one year since the closure of the matter (Article 18 of ZSOVA).

¹ Slovenia, Slovene Intelligence and Security Agency Act (*Zakon o Slovenski obveščevalno-varnostni agenciji* (*ZSOVA*)), 7 April 1999.

² Slovenia, Defence Act (*Zakon o obrambi*), 20 December 1994.

³ Slovenia, Decree on Intelligence and Security Service of the Ministry of Defence (*Uredba o obveščevalno varnostni službi Ministrstva za obrambo*), 29 July 1999.

- [3]. SOVA gathers data in a covert way. To keep its data covert it relies upon the Classified Information Act.⁴ The methods of gathering information, defined in law, are i) methods for which court order is not required and ii) methods for which court order is required. Methods for which a court order is not required are authorised with a written order issued by the Director of SOVA. These methods are: a) surveillance of international communication systems, b) orders on covert purchase of things and documents, and c) covert surveillance of public spaces with technical means. The law does not provide for a definition of the term 'international communication systems'. Academic authors define this term as strategic preventive or proactive interception of certain types of communication abroad or from abroad, using information technologies and search keywords. These may not include search parameters that would aim at interception of communication from a specifiable communication line or by a specifiable individual in the Republic of Slovenia.⁵ The order on surveillance of international communication systems has to include information on the matter that is subject to surveillance, as well as on means, scope and duration of surveillance. Such surveillance may not focus on a fixed telecommunication line in Slovenia or on a concrete identifiable user of this line in the territory of the Republic of Slovenia (Article 21 of ZSOVA), but it may focus on a telecommunication line or identifiable user of this line located outside Slovenia. Covert surveillance of public spaces using technical means can be authorised if there is a great probability that the needed data will be obtained this way, if such data cannot be acquired in any other way or if acquisition of data in other ways would be related to disproportionate difficulties. The order issued by a Director in such matters can be used only for one time surveillance (Article 22 of ZSOVA). One-time surveillance is understood as the opposite of repeated or multiple-time surveillance. It means that each approved surveillance can be carried out only once in a certain time, as determined in the order allowing surveillance. Any repeated surveillance over a certain individual has to be allowed with an order specifying the reasons for its use.⁶
- [4]. Methods for which a court order is required are authorised in advance by the President of the Supreme Court (in case of absence of the President these powers are entrusted to the Vice-president of the Supreme Court, as stipulated in Article 24.c of ZSOVA). These methods cover interception and wiretapping of private correspondence (e-mail, letters and telephone lines). This surveillance has to be justified and is carried out in relation to a defined individual as the motion for issuing such a court order has to include the information on the individual against whom surveillance will be carried out (as required by Article 24., § 2 of ZSOVA). Court orders for these surveillance methods are issued for each case separately if there is a great probability that danger to state security exists, which is evident from:
 - covert activities against the sovereignty, independence, territorial integrity and strategic interests of the Republic of Slovenia;

⁴ Slovenia, Classified Information Act (*Zakon o tajnih podatkih*), 25 October 2001.

⁵ Britovšek, P. (2008), Surveillance of International Communication Systems as an Alleged Interference in the Communication Privacy of an Individual in relation to the Territorial Principle of Rights (Spremljanje mednarodnih sistemov zvez kot domnevni poseg v komunikacijsko zasebnost posameznika v povezavi s teritorialnim principom pravice), Javna in zasebna varnost: zbornik prispevkov / 9. slovenski dnevi varstvoslovja, Bled, 5. in 6. junij 2008; ed. Jerneja Šifrer.

⁶ Written response provided by SOVA on 9 September 2014.

- covert activities, plans and preparations for carrying out international terrorist operations against the Republic of Slovenia and other acts of violence against a state body and public officials in the Republic of Slovenia and abroad;
- disclosure of information and documents classified in the Republic of Slovenia as state secret to an unauthorised person abroad;
- preparations for armed aggression against the Republic of Slovenia;
- intelligence activities of individuals, organisations and groups to the advantage of foreign states and entities;
- international organised crime activities (Article 24., § 1 of ZSOVA).
- [5]. Also, for the court order to be issued, it has to be reasonable to expect that in connection with the activity that is to be put under surveillance a certain means of telecommunications is being used or will be used, whereby it is reasonable to conclude that information cannot be collected in any other way or that collecting information in any other way would endanger people's lives or health (Article 24, § 1 of ZSOVA). Surveillance of national communication systems on the basis of a court order can be carried out for a maximum of three months. In case of justified reasons it can be extended multiple times for three months, but altogether may not last for more than 24 months. Each extension has to be supported with a court order issued by the President of the Supreme Court. If the reasons that justified such surveillance cease to exist, surveillance has to be terminated (Article 24, § 3 of ZSOVA). The data that have been acquired with this method but are of no use for the purpose for which they have been gathered have to be destroyed immediately, after they were examined by the President of the Supreme Court. Other data obtained through such surveillance are kept by SOVA until the matter is closed (Article 24, § 4 of ZSOVA). Under the same conditions the President of the Supreme Court also authorises surveillance of telecommunication systems in Slovenia by way of obtaining telecommunication excerpts. Based on such a court order SOVA may require a telecommunication company to provide an excerpt of communication correspondence. The excerpt may not cover more than six months of traffic data (Article 24.a. of ZSOVA). Based on this provision the communication and postal service providers have to enable SOVA to acquire such data. The type of data that telecommunication service providers have to provide to SOVA are data on the user of the communication connection (upon written request of SOVA), data on the call receiver and call maker, as well as the date, time, duration and other characteristics of the call (upon written order of the President of the Supreme Court). According to the Electronic Communications Act⁷ the telecommunication providers had the duty to retain all data for 14 or 8 months (depending on the type of data). On 3 July 2014 the Constitutional Court of the Republic of Slovenia annulled Articles 162-169 that defined data retention duty.⁸ The telecommunication providers also have to set appropriate software on their communication systems in a manner requested by the director of SOVA or the President of the Supreme Court (Article 24.b of ZSOVA). These provisions do not provide for a large-scale surveillance of individuals and communication lines based in Slovenia, since the motion to issue a court order has to be individualised, but it can provide for large-scale surveillance of international communication systems for which a court order is not required. The duties of telecommunication providers are further defined with the Electronic Communications Act.⁹ In order to carry out covert intelligence activities SOVA may also allow the use of mock documents, issued by a competent body. After the reasons for use of such documents have

⁷ Slovenia, Electronic Communications Act (Zakon o elektronskih komunikacijah), 20 December 2012.

⁸ Slovenia, Constitutional Court, Decision No. U-I-65/13-19 of 3 July 2014.

⁹ Slovenia, Electronic Communications Act (Zakon o elektronskih komunikacijah), 20 December 2012.

ceased the competent body invalidates the documents which are then archived by SOVA (Article 25 of ZSOVA). There are no guarantees in the law that would prevent the use of this method for large-scale surveillance.

- [6]. SOVA does not have the duty to inform an individual to whom the collected data refers about the fact that the data is being collected, and the individual shall not have the right to have insight in the personal data collection. The two rights of the individual (to be informed, to have insight) may be limited only if the insight would make the task impossible or difficult to fulfil. In order to limit these two rights, administrators of personal data refer only after five years have elapsed from the date of the submission of data to the Agency. (Article 17 of ZSOVA) In case of surveillance with special methods for which an order of the President of the Supreme Court is required, the Director of SOVA shall (after the matter is closed) inform the documents. This right is limited only in cases when there is a justified reason to believe that disclosure of the documents to the person would cause danger for people's life or health or for national security. (Article 24, § 5 of ZSOVA)
- [7]. The competence for surveillance related to military issues is entrusted to Intelligence and Security Service of the Ministry of Defence of the Republic of Slovenia (*Obveščevalno-varnostna služba Ministrstva Republike Slovenije za obrambo – OVS MORS*). The General Director of the Service is nominated by the Government on the proposal of the Minister of Defence (Article 82 of the Public Servants Act). OVS MORS has, among others, the power to collect, document and evaluate information, protection of such information and the power to carry out intelligence, counter-intelligence and security tasks. In addition to that, according to Article 34(1) of the Defence Act, the General Director has other powers that are allocated to Director of the Slovene Intelligence and Security Service, which are:
 - decide in which cases the Service will use surveillance methods and cooperate with foreign intelligence services (Article 7 of ZSOVA);
 - decide on the manner of storing, documenting and archiving the matters/cases of the Service (Article 15 of ZSOVA);
 - demand with a reasoned motion to obtain the data from other data keepers or to obtain an insight into the database (Article 16/1 of ZSOVA);
 - together with the Director of the Archive of the Republic of Slovenia, determine the time limit in which the closed matter of the Service has to be given to the Archive of the Republic of Slovenia (Article 15 of ZSOVA);
 - in consent of the Government, define conditions and manners of acquisition of information with covert cooperation and measures to protect the sources (Article 19/2 of ZSOVA);
 - allow surveillance of international communication systems (Article 21 of ZSOVA);
 - allow covert surveillance of public spaces with technical means (Article 22 of ZSOVA);
 - submit motions for interception and wiretapping of telecommunication means to the President of the Supreme Court (Article 24/1 of ZSOVA);
 - inform the President of the Supreme Court about the fact that the reasons for interception and wiretapping of communication in Slovenia have ceased and that such surveillance has ended (Article 24/3 of ZSOVA);
 - inform the individual about his/her right to be informed about the materials gathered by the Service (Article 24/5 of ZSOVA);

- demand from telecommunication company information about the user of a certain telecommunication line (Article 24.b/2 of ZSOVA);
- demand from a telecommunication company to install software for surveillance of international communication systems (Article 24.b/2 of ZSOVA); and
- allow the use of mock documents and to demand from a competent body to issue such documents (Article 25/1 of ZSOVA).
- [8]. Surveillance conducted by the two bodies is not limited to Slovenia. On the contrary, Article 20 of ZSOVA explicitly provides for surveillance of international communication systems. Namely, according to Article 20, "under the conditions specified in this law, the Agency may use the following special methods of data acquisition: surveillance of international communication systems, covert purchase of things and documents, and covert surveillance of public spaces with technical means". The article is applicable to both SOVA and OVS MORS.
- [9]. There are a number of control mechanisms available for oversight of the work of intelligence services. For surveillance of private communication in Slovenia an *ex ante* order of the President of the Supreme Court is required for both SOVA and OVS MORS (however an *ex ante* court order is not required for surveillance of international communication systems). On-going oversight is in the competence of the Parliamentary Commission for Supervision of the Intelligence and Security Services. *Ex post* oversight (which is not on-going) is in the competence Information Commissioner, Administrative Court of the Republic of Slovenia, Budget Inspection of the Ministry of Finance, Court of Audit and Human Rights Ombudsman.
- [10]. Safeguards for personal data protection are defined with Personal Data Protection Act.¹⁰ The act is binding for all state (including intelligence and security services) and non-state actors, and its implementation is supervised by the Information Commissioner whose powers are defined with Information Commissioner Act.¹¹ The Act defines the right to be informed about the fact that the data are being collected and about the purpose of data collection (Article 19 of Personal Data Protection Act), right to insight into the register of personal data, right to obtain a copy of personal data gathered or a confirmation that the data is gathered, right to obtain a list of users to whom the data has been sent (including when, on what grounds and for which purpose they were sent), right to information on sources of data, right to information on the purpose of data evaluation (Article 30 of Personal Data Protection Act) as well as the right to amend, rectify, block and delete the data (Article 32 of Personal Data Protection Act). If the decision of the data keeper on any of these rights is negative (or there is no response), an individual has the right to object directly with this body (Article 32 of Personal Data Protection Act) and also the lodge a complaint at the Information Commissioner (Article 2 of the Information Commissioner Act). There is also a limitation to the rights of individuals specified in the law. Namely, the rights of individuals defined with Article 32 may exceptionally be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of the Personal Data Protection Act). These exceptions apply to activities of SOVA and MORS. The Information Commissioner checks on a case-by-case basis whether data protection guarantees cannot be invoked due to these exceptions. The exceptions are therefore not used blankly in relation to

¹⁰ Slovenia, Personal Data Protection Act (Zakon o varstvu osebnih podatkov), 15 July 2004.

¹¹ Slovenia, Information Commissioner Act (Zakon o informacijskem pooblaščencu), 30 November 2005.

all the activities of SOVA and OVS MORS, but only in relation to the specific data related to a particular case. None of the relevant acts (in particular ZSOVA or Personal Data Protection Act) explicitly provide for or prohibit non-suspicion-based and indiscriminate large scale surveillance.

- [11]. Also, in the event of a breach of his or her rights an individual can always lodge a lawsuit also directly at the Administrative Court of the Republic of Slovenia (Article 34 of the Personal Data Protection Act), after having objected with the body storing the data first. In judicial proceedings before the Administrative Court an individual may claim compensation in accordance with the provisions of the Obligations Act.¹² A prior appeal to the Information Commissioner is not mandatory to seek judicial review at the Administrative Court. However, in case an individual appeals to the Information Commissioner's decision on appeal, he or she may claim judicial review at the Administrative Court. Against the judgment of the Administrative Court, an appeal is possible, under certain conditions, to the Supreme Court of the Republic of Slovenia.¹³ Against the decision of the Supreme Court (or Administrative Court if the appeal to the Supreme Court is not allowed), an appeal to the Constitutional Court of the Republic of Slovenia is possible.¹⁴
- [12]. There are two other non-judicial remedies available in relation to surveillance. In cases when human rights have been violated by surveillance, an individual has the right to lodge a complaint to the Human Rights Ombudsman. The Ombudsman may carry out an investigation, and issue non-binding opinions with recommendations.¹⁵ If the Ombudsman decides to carry out an investigation, it sends the decision on initiation of investigation to the body under investigation and claims further information and clarifications on the matter, It sets a time limit in which these information and clarifications have to be provided to the Ombudsman. If the body under investigation does not provide the information to the Ombudsman it has to provide reasons due to which additional information could not be provided. If the body under investigation exceeds the time limit set by the Ombudsman the latter informs a hierarchical body the body under investigation is directly responsible to. Refusal to cooperate with the Ombudsman is considered as hindering the work of the ombudsman. About this the Ombudsman may inform the competent parliamentary committee, the parliament or the public. (Article 33 of the Human Rights Ombudsman Act) According to the law, all state bodies, civil servants and holders of public function have a duty to respond to the Ombudsman's invitation to cooperate in investigation and to provide information on the case (Articles 34 and 36 of Human Rights Ombudsman Act). In carrying out an investigation the Ombudsman has the right to have insight into the data and documents that are within the competence of the body under investigation. The Ombudsman may also call witnesses to provide testimony in investigation. Witnesses are obliged to respond to the Ombudsman's invitations (Article 36, § 2 of the Human Rights Ombudsman Act). The Ombudsman may enter the premises of any state body (Article 42/1 of Human Rights Ombudsman Act). After completing the investigation the Ombudsman prepares a report on findings and sends it to the parties involved. They may comment on the report in the time limit set by the Ombudsman. In its final report the Ombudsman states its findings and decides whether the activities of the body under investigation amounted to human rights violations and in what way the violations were

¹² Slovenia, Obligations Act (*Obligacijski zakonik*), 30 October 2001.

¹³ Slovenia, Administrative Disputes Act (Zakon o upravnem sporu), 28 September 2009.

¹⁴ Slovenia, Constitutional Court Act (Zakon o ustavnem sodišču), 8 March 1994.

¹⁵ Slovenia, Human Rights Ombudsman Act (Zakon o varuhu človekovih pravic), 20 December 1993.

conducted. Based on its findings the Ombudsman issues recommendations on ways to remedy the violations. The Ombudsman may also propose that a disciplinary procedure is carried out against civil servants who committed the violation (Article 39 of the Human Rights Ombudsman Act). The body under investigation is obliged to inform the Ombudsman in 30 days about the measures taken to remedy the violation. If the body does not respect this duty the Ombudsman may inform the hierarchical body, the competent ministry, the parliament or the public (Article 40 of the Human Rights Ombudsman Act).

- [13]. In addition, in case of suspicion that surveillance has been carried out unlawfully an individual may lodge a complaint the Parliamentary Commission for Supervision of the Intelligence and Security Services. The act does not explicitly define the duty of the Parliamentary Commission to act upon the complaint. However, this duty can be derived from the wording of the act. Namely, the act states that if the complainant claims that the allegedly unlawful surveillance measures violated his or her rights and if the Commission after the conducted supervision procedure finds unlawfulness, the Commission informs the individual about the supervision (Article 33 of The Parliamentary Supervision of the Intelligence and Security Services Act).
- [14]. The described judicial and non-judicial remedies are available in all cases related to personal data protection, regardless of the stage of the surveillance procedure.

Annex 1 – Legal Framework relating to mass surveillance

A- Details on legal basis providing for mass surveillance

Name and type of the mass surveillance- related law	A definition of the categories of individuals liable to be subjected to such surveillance	Nature of circumstances which may give rise to surveillance	List purposes for which surveillance can be carried out	Previous approval / need for a warrant	List key steps to be followed in the course of surveillance	Time limits, geographical scope and other limits of mass surveillance as provided for by the law	Is the law allowing for mass surveillance in another country (EU MS or third countries)?
Full name in English and national languages indicating its type – Act of the parliament, Government order, etc.			National security, economic well- being, etc	Indicate whether any prior/ex post judicial warrant or a similar permission is needed to undertake surveillance and whether such approval/warrant needs to be regularly reviewed	See for example the principles developed by the European Court of Human Rights in the case of Weber and Saravia v. Germany, (dec.) n° <u>54934/00</u> , 29 June 2006, para. 95 Steps could include collecting data, analysing data, storing data, destroying data, etc.	Clearly state if there are any existing limitations in terms of nationality, national borders, time limits, the amount of data flow caught etc.	Please, provide details
Slovenia, Slovene Intelligence and Security Agency	The act states that SOVA shall collect and	The individuals/ groups who may be subject to	National security and constitutional	For surveillance in public spaces the judicial warrant is	The key steps include: - collection of data	- Interception of private communication	Yes. Article 21 of ZSOVA

Act (Zakon o	evaluate	surveillance are	order.	not required.	- analysing data	can be allowed	states:
Slovenski	information from	those whose		However,	- storing data and	for three months	
obveščevalno-	abroad and	activities abroad		surveillance of	keeping data records	and can be	(1) Monitoring of
varnostni agenciji	provide	or in connection		private	- transmitting data	extended, but	international
(ZSOVA)), 7 April	intelligence on	with foreign		communication	- destroying data	may not last for	communication
1999 – Act of the	organisations,	entities,		through	(Article 12 of	more than 24	systems and
parliament	groups and	constitute or		interception of	ZSOVA).	months in total.	covert purchase
1	persons who,	could constitute a		letters and		(Article 23 of	of documents and
	through their	threat to national		wiretapping has to		ZSOVA)	objects shall be
	activities abroad	security and		be authorised by a		- The acquisition	authorised by the
	or in connection	constitutional		written order issued		of the call-related	Director in
	with foreign	order. (Article 2,		for each individual		information may	writing.
	entities,	§1 of ZSOVA).		case by the		be authorised for	(2) A warrant for
	constitute or	This could apply		President of the		no longer than	(2) A warrant for monitoring
	could constitute a	to non-suspicion-		Supreme Court.		six months.	international
	threat to the	based and		(Article 23 of		(Article 24.a of	communications
	national security	indiscriminate		ZSOVA). The		ZSOVA)	systems must
	and constitutional	large scale		order has to be		- A person who	include: data
	order. (Article 2,	surveillance if		requested in		was subject to	related to the
	§1 of ZSOVA)	carried out		advance. It has to		surveillance may	case to which the
		through		specify the		be granted access	special form of
		surveillance of		individual(s) it		to his or her file	information
		international		applies to. It may		after five years	collection refers,
		communication		only be issued with		since the data	the method,
		systems for		a maximum		have been	scope, and
		which court order		validity of three		transmitted to the	duration.
		is not required.		months and it can		Agency. (Article	
		According to		be extended for		17, §3 of	(3) Monitoring of
		Article 23 it is		maximum periods		ZSOVA)	international
		likely that the		of three months,			communications
		security of the		but may not last for		Interception of	systems must not
		state is at risk in		more than 24		communication	relate to a
		cases of:		months in total.		for which a court	determinable

- covert activities	order is required	telecommunicati
against the	is limited to the	ons connection or
sovereignty,	territory of the	to a specific user
independence,	Republic of	of such a
territorial	^	connection in the
	Slovenia (Article	
integrity and	24.a of ZSOVA).	territory of the
strategic interests	For surveillance	Republic of
of the Slovenia;	of international	Slovenia.
- covert	communications	
activities, plans	system no court	(4) A warrant for
and preparations	order is required	covert purchase
for carrying out	but such	of documents and
international	surveillance may	objects must
terrorist	not focus on a	specify the
operations	concrete person	denomination,
against Slovenia	or a concrete	contents, quantity
and other acts of	phone number	and price of the
violence against a	(but rather on the	subject of covert
state body and	matter/issue of	purchase.
public officials in	surveillance).	
Slovenia and		(5) The approval
abroad;		of covert
- disclosure of	There are no	purchase of
information and	other	documents and
documents	geographical	objects may only
classified in	limitations or	apply to a single
Slovenia as state	limitations	covert purchase.
secret to an	concerning	
unauthorised	citizenship	
person abroad;	defined in the	
- preparations for	law.	
armed aggression		
against Slovenia;		

Slovenia, Defence	Defence Act	 intelligence activities of individuals, organisations and groups to the advantage of foreign states and entities; international organised crime activities. 	Data is gather to	In relation to	The key steps	- Interception of	Yes. Article 32,
Act (Zakon o	defines the	groups who may	support defence	methods of	include:	private	§4 of Defence
obrambi), 20	organisational	be subject to	interests of	surveillance, the	- collection of data	communication	Act states that
December 1994 –	structure and	surveillance are	Slovenia, in	Defence Act refers	- analysing data	cannot last for	surveillance of
Act of the	competence of	those whose	particular for a	to ZSOVA. The	- storing data and	more than 24	international
parliament	the Intelligence and Security Service at the	activities abroad or in connection with foreign	purpose of: - establishment of and assessment of	latter states that for surveillance in public spaces the	keeping data records - transmitting data - destroying data	months. (Article 23 of ZSOVA). - The acquisition	communication systems, important for
This act refers	Ministry of	entities,	military and	judicial warrant is	(Article 12 of	of the call related	defence interests
importantly to	Defence. In	constitute or	political security	not required. The	ZSOVA).	information may	of the state, is
ZSOVA.	defining its	could constitute a	situation and	law states that		be authorised for	performed by a
	powers the	threat to the	military capacity	SOVA may		no longer than	unit for
Slovenia, Decree	Defence Act	national security	outside the state	exceptionally		six months.	electronic
on intelligence	refers to ZSOVA.	and constitutional	that is of special	collect information		(Article 24.a. of	combat.
and security	According to	order. (Article 2,	importance for	by intercepting		ZSOVA)	
service of the	Article 2, § 1 of	§1 of ZSOVA).	state security;	letters and other		- A person who	
Ministry of Defence (<i>Uredba</i>	the latter, the	According to	- collection of and	means of		was subject to	
o obveščevalno-	Intelligence and Security Service	Article 23 it is likely that the	analysis of data	communication, including		surveillance may	
varnostni službi	at the Ministry of	security of the	on conditions in	telecommunication		be granted access to his or her file	
Ministrstva za	Defence also	state is at risk in	areas where	s (Article 23 of		after five years	
obrambo), 29 July	collects	cases of:	members of	ZSOVA). This type		since the data	
557 ano 57, 25 July	concers	Cases 01.	members or	250 v A). This type		since the data	

- intelligence activities of	geographical limitations or
individuals,	limitations
organisations and	concerning
groups to the	citizenship
advantage of	defined in the
foreign states and	law.
entities;	
- international	
organised crime	
activities.	

Please, list law(s) providing for the protection of privacy and data protection against unlawful surveillance	List specific privacy and data protection safeguards put in place by this law(s)	Indicate whether rules on protection of privacy and data protection apply: only to nationals or also to EU citizens and/or third country nationals	Indicate whether rules on protection of privacy and data protection apply: only inside the country, or also outside (including differentiation if EU or outside EU)
Include a reference to specific provision and describe their content	e.g. right to be informed, right to rectification/deletion/blockage, right to challenge, etc.	Please, provide details	Please, provide details
Slovenia, Constitution of the Republic of Slovenia (<i>Ustava</i> <i>Republike Slovenije</i>), 23 December 1991, Article 35.	The provision of Article 35 of the Constitution states that 'the inviolability of the physical and mental integrity of every person and his privacy and personality rights shall be guaranteed'.	The provision applies to all persons in the jurisdiction of the Republic of Slovenia, regardless of their nationality.	The constitution applies in the territory of the Republic of Slovenia.
Slovenia, Slovene Intelligence and Security Agency Act (Zakon o Slovenski obveščevalno-varnostni agenciji (ZSOVA)), 7 April 1999, Article 17.	The law states that when SOVA collects personal data it shall not be bound to inform the individual to whom the data refers and the individual shall not have the right to have insight in the personal data collection. The two rights of the individual (to be informed, to have insight) may be limited only if the insight would make the task impossible or difficult to fulfil. In order to limit these two rights,	The law does not mention nationality of persons under surveillance. It contains general provisions that apply to all persons under surveillance. Under the law foreign nationals are not excluded from surveillance.	The right to be informed and the right to insight apply only inside the country. There are no such safeguards in case of surveillance of international communication systems.

B- Details on the law providing privacy and data protection safeguards against mass surveillance

	administrators of personal data may, at the request of the Director of SOVA, inform the individual to whom the personal data refer only after five years have elapsed from the date of the submission of data to the Agency.		
Slovenia, Slovene Intelligence and Security Agency Act (<i>Zakon o Slovenski</i> <i>obveščevalno-varnostni</i> <i>agenciji</i> (<i>ZSOVA</i>)), 7 April 1999, Article 24, §5.	The provision defines the right to be informed in cases a person's private communication has been under surveillance. The provision states that after the case has been concluded, the Director of the Agency shall inform the person to whom the application of the special form of information collection referred of his/her right to get acquainted with the collected material and in case of a large volume of such material with the report comprising a summary of the collected material. If it is reasonable to conclude that the acquaintance with the material will endanger people's lives and health or the national security, the Director of the Agency may decide not to inform the person concerned of the content of the collected material. The provision does not differentiate between suspicion-based surveillance and non-suspicion	The law does not mention nationality of persons under surveillance. It contains general provisions that apply to all persons under surveillance. Under the law foreign nationals are not excluded from surveillance.	The right to be informed and the right to insight apply only inside the country. There are no such safeguards in case of surveillance of international communication systems.

	based large scale surveillance, therefore it is applicable also in the case of the latter.		
Slovenia, Slovene Intelligence and Security Agency Act (Zakon o Slovenski obveščevalno-varnostni agenciji (ZSOVA)), 7 April 1999, Article 14	The provision defines deletion and blockage of personal data. The law entitles SOVA to keep a database with personal data of persons who are under systematic long-term surveillance. The provision entitles the Agency to store and manage these data until the end of surveillance activity, and bounds the agency to delete or block the personal data after the surveillance activity is completed.	The law does not mention nationality of persons under surveillance. It contains general provisions that apply to all persons under surveillance. Under the law foreign nationals are not excluded from surveillance.	The right to deletion and blockage apply only inside the country. There are no such safeguards in case of surveillance of international communication systems.
Slovenia, The Parliamentary Supervision of the Intelligence and Security Services Act (Zakon o parlamentarnem nadzoru obveščevalnih in varnostnih služb), 26 February 2003, Article 33, §2	The law defines conditions for parliamentary supervision of SOVA. The provision defines the right of an individual under surveillance to be informed by the parliamentary commission competent for supervision, about the fact that surveillance mechanisms applied against the individual were unlawful.	The law does not mention nationality of persons under surveillance. It contains general provisions that apply to all persons under surveillance. Under the law foreign nationals are not excluded from surveillance.	The law does not define the geographical scope of this safeguard, nor does it limit the scope to the Republic of Slovenia only.
Slovenia, Personal Data Protection Act (<i>Zakon o</i> <i>varstvu osebnih</i> <i>podatkov</i>), 15 July 2004, Articles 19, 30, 32, 36.	SOVA is subject to supervision of the Information Commissioner responsible for issues of personal data protection. Personal Data Protection Act defines the following safeguards:	The law does not mention nationality of persons under surveillance. It contains general provisions that apply to all persons under surveillance. Under the law foreign nationals are not excluded	The law is applicable for all bodies keeping records of personal data that are established, situated or registered in the Republic of Slovenia. The law is also applicable in cases when the body keeping the register is not situated in

The right to be informed ab	out the from protection.	Slovenia but uses equipment which is
fact that the data are being of	collected	situated in Slovenia. (Article 5)
and about the purpose of da	ta	
collection (Article 19), right	t to	
insight into the register of p	ersonal	
data, right to obtain a copy	of	
personal data gathered or a		
confirmation that the data is	3	
gathered, right to obtain a li	st of	
users to whom the data has	been	
sent (including when, on wh	nat	
grounds and for which purp	ose they	
were sent), right to informat	tion on	
sources of data, right to info	ormation	
on the purpose of data evalu	ation	
(Article 30) as well as the ri	ght to	
amend, rectify, block and de	elete the	
data (Article 32). If the deci	sion of	
the data keeper on any of th	ese	
rights is negative (or there i	s no	
response), an individual has	the	
right to object directly with	the	
body that is storing the data	(Article	
32). There is also limitation	to the	
rights of individuals specific	ed in the	
law. Namely, the rights of		
individuals defined with Ar	ticle 32	
may exceptionally be limite	d by	
force of law, for reasons (ar	nong	
others) of protection of state	2	
sovereignty and defence, pr	otection	
of national security and		
constitutional order of the s	tate, as	

well as security, political and	
economic interests of the state.	
These limitations may be defined	
only in the scope that is necessary	
to achieve the purpose of the	
limitation (Article 36).	
Data protection safeguards apply to	
all types of surveillance, suspicion-	
based and non-suspicion based	
large scale surveillance. Namely,	
the Information Commissioner	
checks on a case-by-case basis	
whether data protection guarantees	
cannot be invoked due to these	
exceptions. The exceptions are	
therefore not used blankly in	
relation to all the activities of	
SOVA and OVS MORS, but only	
in relation to the specific data	
related to a particular case.	
	/

Name of the body/mechanism	Type of the body/mechanism	Legal basis	Type of oversight	Staff	Powers
in English as well as in national language	e.g. parliamentary, executive/government, judicial, etc.	name of the relevant law, incl. specific provision	ex ante / ex post / both/ during the surveillance/etc. as well as whether such oversight is ongoining/regularly repeated	including the method of appointment of the head of such body AND indicate a total number of staff (total number of supporting staff as well as a total number of governing/managing staff) of such body	e.g. issuing legally binding or non-binding decisions, recommendations, reporting obligation to the parliament, etc.
Government of the Republic of Slovenia (Vlada Republike Slovenije)	Government	Slovenia, Slovene Intelligence and Security Agency Act (Zakon o Slovenski obveščevalno- varnostni agenciji (ZSOVA)), 7 April 1999, Articles 4, 6.	<i>Ex ante and ex post</i> , on-going oversight of SOVA. Director of the Agency is responsible to the Government. The Agency has to inform the government on its findings.	The Prime Minister, head of the Government, is nominated by the National Assembly upon the proposal of the President of the Republic (Article 111 of the Constitution).	 Power to appoint and discharge the Director of SOVA. Power to oversee the work of SOVA. Right to receive reports of the findings of the Agency. Right to request reports for the National Security Council, consultative body of the Government.
President of the Supreme Court of the Republic of Slovenia (Predsednik Vrhovnega sodišča	Judicial body (court)	Slovenia, Slovene Intelligence and Security Agency Act (Zakon o Slovenski	<i>Ex ante</i> and <i>ex post</i> oversight of SOVA and Intelligence and Security Service of the Ministry of Defence.	 person (President of the Supreme Court), in his/her absence Vice-president of the Supreme Court. President of the Supreme Court is nominated by the 	 Issuing legally binding decisions: According to Article 24, §1 ZSOVA, interception of private communication in the Republic of Slovenia shall

Annex 2 – Oversight bodies and mechanisms

Republike		obveščevalno-		National Assembly upon the	be authorised by a written
Slovenije)		varnostni		proposal of the Minister of	order issued for each
Slovenije)		agenciji		Justice, after consulting the	individual case by the
		(ZSOVA)), 7		opinion of the Judicial	President of the Supreme
		April 1999,		Council and assembly of	Court, if it is very likely
		Articles 24,		Supreme Court judges	that the security of the state
		24.a., 24.c.		(Article 62.a of Courts Act	is at risk. Each extension of
		27.u., 27.c.		(Zakon o sodiščih), 24	such surveillance has to be
				March 1994).	authorised ex ante by the
		Slovenia,		Water (7974).	President of the Supreme
		Defence Act			Court (§3).
		(Zakon o			– Irrelevant information
		obrambi), 20			obtained this way has to be
		December 1994,			destroyed, after having
		Article 34, §8.			been examined by the
		, , , , , , , , , , , , , , , , , , , ,			President of the Supreme
					Court (Article 24, §4).
					– Power of the President of
					Supreme Court to authorise
					the Agency to obtain
					information from
					telecommunication service
					providers (Article 24.a, §1).
Parliamentary	Parliamentary	Slovenia, The	On-going oversight.	The Commission is	- Right to receive reports
commission for	committee consists of	Parliamentary	Both ex ante (right to	established by the National	from intelligence and
Supervision of the	elected members of	Supervision of	receive annual work	Assembly. It consists of nine	security services every four
Intelligence and	the parliament.	the Intelligence	plan) and <i>ex post</i>	members (elected members	months, on their work and
Security Services		and Security	(right to receive	of the parliament) who are	on the use of intelligence
(Parlamentarna		Services Act	reports).	appointed by the National	measures.
komisija za nadzor		(Zakon o		Assembly. The commission	– Right to receive reports
obveščevalnih in		parlamentarnem		has two administrative	from the Government on
varnostnih služb)		nadzoru		supporting staff.	matters of special
		obveščevalnih in			importance for national

varnostnih služb), 26security.February 2003, Article 2.– Right to demand such reports from the Government or intelligence and security services. – Right to demand a financial report from the Government related to intelligence and security services. – Right to receive from the Government the annual work plan for the (Poslovnik)
February 2003, Article 2.reports from the Government or intelligence and security services. - Right to demand a financial report from the Commission for Supervision of the Intelligence and Security the Intelligence and Security Services (<i>Poslovnik</i> reports from the Government or intelligence and security services. - Right to receive from the Government the annual work plan for the
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Services Government the annual (Poslovnik work plan for the
(<i>Poslovnik</i> work plan for the
<i>Komisije za</i> intelligence and security
nadzor services.
obveščevalnih in – Right to examine the
<i>varnostnih</i> premises of intelligence and
<i>služb</i>), 13 July security services, with or
2004. without prior notice.
- Right to demand an
insight into the documents
and data of the intelligence
and security services
(exempted are documents
that would reveal the
identity of undercover
personnel).
– Under certain conditions
the Government may
decide that oversight be
delayed. These conditions
are: - oversight would
seriously threaten a

of a certain on-going activity of the intelligence service which are of special importance for national security; oversight would seriously threaten a successful implementation of one or more interrelated on-going surveillance measures; there is a serious danger that oversight would endanger that oversight would endanger that oversight would endanger that oversight would endanger that oversight would enable the protected source of information. If the Government decides that the oversight is delayed, it has to specify in relation to which surveillance measures the oversight is delayed, legal basis for delay and time of delay which may not exceed three months. The time of delay may be extended for a maximum of six months and the decision on extension has to be adopted with a two-third majority of members of the		successful implementation
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with a two-third majority of members of the		
members of the		
		Parliamentary Commission,

		upon the proposal of the
		Government. The
		Government decision can
		be overruled by two-third
		majority decision of the
		Parliamentary Commission.
		– Right to receive reports
		from communication
		service providers on
		software and technical
		equipment for supervision,
		or any changes thereof.
		– In case communication
		and postal service providers
		are ordered to supervise
		any correspondence, they
		have a duty to report to the
		Commission on the
		execution of such orders
		every three months.
		Communication providers
		have to allow examination
		visit of the Parliamentary
		Commission.
		– Duty to report to National
		Assembly once a year. The
		reports are not public.
		(Articles 13-35)

Information	Autonomous and	Slovenia,	Ex post oversight (in	Information Commissioner	– Power to carry out
commissioner of	independent state	Information	cases of complaints	is nominated by the National	inspection procedure in
the Republic of	agency competent for	Commissioner	and in cases of	Assembly upon the proposal	relation to personal data
Slovenia	issues of data	Act (Zakon o	inspection	of the President of the	protection. This includes
(Informacijski	protection and access	Informacijskem	procedures).	Republic. The mandate of	the power to impose
pooblaščenec	to public information.	pooblaščencu),		the Commissioner is five	sanctions (monetary and
Republike	Since the law does	30 November		years. The person can be	other sanctions that can be
Slovenije)	not limit its	2005.		nominated as a	issued within inspection
	competence, the	read together		Commissioner twice.	procedure).
	Commissioner is	with		(Article 6 of the Information	– Power to issue binding
	competent for	witti		Commissioner Act).	decisions on complaints of
	protection of all types	Slovenia,		Commissioner Act).	individuals concerning the
	of personal data,	Personal Data		On 31 December 2013 the	right to be informed, to
	regardless if they	Protection Act		Information Commissioner	have insight or to obtain
	were obtained	(Zakon o		had 32 employees (Annual	information or any other
	through suspicion-	varstvu osebnih		report of the Information	right related to protection
	based or non-	podatkov), 15		Commissioner 2013, p. 22)	of personal data.
	suspicion based and	July 2004,		Commissioner 2013, p. 22)	– Power to issue binding
	indiscriminate large-	Articles 20 and			decisions, as a second
	scale surveillance	82.			instance body, in appeals
	carried out for the				against first instance
	purposes of national				decisions on (denying)
	security.				access to public
					information.
					(Article 2 of the
					Information Commissioner
					Act).

Administrative Court of the Republic of Slovenia (Upravno sodišče Republike Slovenije)	Court competent for judicial review in cases of personal data protection.	Slovenia, Administrative Dispute Act (<i>Zakon o</i> <i>upravnem</i> <i>sporu</i>), 28 September 2006	<i>Ex post</i> oversight in cases of judicial review of Information Commissioner decisions and in case when judicial review is sought by an individual directly without a prior complaint to the Information Commissioner.	Judges are nominated by the National Assembly on the proposal of the Judicial Council – Slovenia, Courts Act (<i>Zakon o sodiščih</i>), 24 March 1994.	– Issuing binding judgments.
Human Rights Ombudsman (Varuh človekovih pravic)	Autonomous and independent state body competent for the protection of human rights and fundamental freedoms.	Slovenia, Constitution of the Republic of Slovenia (Ustava Republike Slovenije), 23 December 1991, Article 159. Human Rights Ombudsman Act (Zakon o varuhu človekovih pravic), 20 December 1993.	<i>Ex post</i> oversight in cases of complaints.	The Human Rights Ombudsman is nominated by the National Assembly upon the proposal of the President of the Republic. The mandate of the Ombudsman is six years. After the expiration of the mandate the same person can be nominated once again as the Ombudsman. (Articles 12 and 14). On 31 December 2013 the Human Rights Ombudsman had 41 employees (Annual report of the Human Rights Ombudsman 2013, p. 368).	 Power to carry out investigations on human rights violations in all state bodies, including intelligence and security services. Power to receive complaints on and issue reports on its findings and sending the report for comments to the parties involved (it does not have the power to issue binding decisions). Power to issue recommendations on how to address the human rights violations established. Power to propose that

	disciplinary proceedings
	are issued against an
	official who committed
	human rights violations, as
	established by the
	Ombudsman.
	– The right to obtain a
	report in 30 days from the
	state bodies on how the
	established violation was
	addressed and rectified.
	– In case the response of
	the state body was
	insufficient the
	Ombudsman has the right
	to inform the entity to
	whom the said state body is
	responsible. It can also
	publish a special report or
	publish its report in the
	media, on the expenses of
	the state body that violated
	human rights.
	– Right to enter the
	premises of any state body.
	Duty to report annually to
	the National assembly.
	(Articles 26-46)

State budget inspection of the Ministry of Finance of the Republic of Slovenia (Proračunska inšpekcija Ministrstva Republike Slovenije za finance).	Organisational unit within the Ministry of Finance, competent for inspection procedures concerning spending of public funds.	Slovenia, Public Finance Act (<i>Zakon o javnih</i> <i>financah</i>), 16 September 1999, Article 102.	<i>Ex post</i> (upon complaints) and <i>ex</i> <i>ante</i> (on the basis of annual work plans) oversight. So far the state budget inspectors have performed five inspection procedures. ¹⁶	The personnel competent to carry out budget inspections comprise of five inspectors plus their head. ¹⁷ State budget inspectors are public servants employed in accordance with the Public Servants Act.	 Duty to oversee spending of public funds and to carry out inspection procedures. This includes issuing recommendations, binding decisions and imposing sanctions.
Court of Audit of the Republic of Slovenia (Računsko sodišče Republike Slovenije)	Autonomous and independent state body competent for supervision of state accounts, state budget and spending of public funds.	Slovenia, Court of Auditors Act (Zakon o računskem sodišču), 30 January 2001, Article 1.	<i>Ex post.</i> The Audits are not regular or and do not necessarily take place annually. The last and only audit of Intelligence Services was in 2008. ¹⁸ The report of the Court of audit is not publically available.	Court of Audit has three members, president and two vice presidents. They are nominated by the National Assembly, upon the proposal of the President of the Republic. On 31 December 2013 the number of employees at the Court of Audit was 121, out of these 26 supporting staff (Annual Report of the Court of Audit 2013, p. 80).	 Power to audit all financial aspects of state bodies, including intelligence and security services. (Article 20 onwards) Power to issue recommendations already in the course of the auditing procedure. Power to issue audit reports that include measures ordering rectification of problems identified in auditing procedure, in a set deadline.

¹⁶ Written response provided by Budget Inspection on 12 August 2014.
¹⁷ Written response provided by Budget Inspection on 12 August 2014.
¹⁸ Written response provided by Court of Audit on 11 August 2014.

	 Power to demand a report from the state body on measures adopted to address the findings of the Court of Audit. Duty to file a report to the inspection body or the state prosecutor's office in case of suspicion of a misdemeanour or criminal act.
	(Articles 20-30 of the Court of Auditors Act)

	Slovene Intelligence and Security Agency Act					
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected on him/her?	List remedies available to an individual concerned	Legal basis for using the available remedies		
	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.		
Collection*	No. Article 17 of ZSOVA states that the Agency is not obliged to inform the individual whom the data concerns about the fact that the	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). 		

 ¹⁹ In case of different remedial procedures please replicate the table for each legal regime.
 * For the definitions of these terms, please refer to the FRA/CoE (2014), *Handbook on European data protection law*, Luxembourg, 2014, pp. 46-47, available at: http://fra.europa.eu/en/news/2014/council-europe-and-eu-fundamental-rights-agency-launch-handbook-european-data-protection

	ta is being	security and	Administrative Court for judicial	
		constitutional order of	review.	
	d that this	the state, as well as	- Direct lawsuit to the	- Personal Data Protection Act.
U U	ght of an	security, political and	Administrative Court.	
	dividual can	economic interests of	- Complaint to Human Rights	- Human Rights Ombudsman
	limited if	the state. These	Ombudsman (if data collection is	Act (on the grounds of human
info	forming the	limitations may be	connected to human rights	rights violations – protection of
indi		defined only in the	violations)	personal data, protection of
wou	ould make the	scope that is necessary		family and private life etc.)
task	sk of data	to achieve the purpose		
coll	llection more	of the limitation		
	fficult (§2).	(Article 36 of Personal		
Fina	nally the	Data Protection Act).		
-	ovision states	These exceptions		
	at the keepers	apply to activities of		
	data	SOVA and MORS.		
coll	llections may	The Information		
info	form the	Commissioner checks		
· · · · · · · · · · · · · · · · · · ·	rson	on a case-by-case		
con	ncerned after	basis whether data		
	ve years since	protection guarantees		
the	e data has	cannot be invoked due		
bee	en	to these exceptions.		
tran	insmitted to			
the	e Agency,	The exceptions are therefore not used		
	on a demand	blankly in relation to		
of t	the Director	all the activities of		
of t	the Agency			
(§3)	- -	SOVA and OVS		
		MORS, but only in		
		relation to the specific		
		data related to a		
		particular case.		

Analysis*	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations) 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
Storing*	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence,	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards).

		protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).	lawsuit can be lodged to the Administrative Court for judicial review. - Direct lawsuit to the Administrative Court. - Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations)	 Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
Destruction *	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of

		scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).		family and private life etc.)
After the whole surveillance process has ended	Yes, but only in some cases (surveillance of private communication) and under certain conditions (if this would not threaten national security or health and lives of people). (Article 24 §5 of ZSOVA)	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations) 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
		,	fence Act	
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected	List remedies available to an individual concerned	Legal basis for using the available remedies

Yes				
		Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.
of 2 star Ag obli inf ind wh cor the dat col and rig ind be	ates that the gency is not bliged to form the dividual nom the data ncerns about e fact that the ta is being llected (§1), d that this ght of an dividual can	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of

For the definitions of these terms, please refer to the FRA/CoE (2014), *Handbook on European data protection law*, Luxembourg, 2014, pp. 46-47, available at: <u>http://fra.europa.eu/en/news/2014/council-europe-and-eu-fundamental-rights-agency-launch-handbook-european-data-protection</u>

*

	would make the task of data collection more difficult (§2). Finally the provision states that the keepers of data collections may inform the person concerned after five years since the data has been transmitted to the Agency, upon a demand of the Director of the Agency (§3).	scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).		family and private life etc.)
Analysis*	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards).

		constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).	review. - Direct lawsuit to the Administrative Court. - Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations)	 Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
Storing*	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations) 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)

		of the limitation (Article 36 of Personal Data Protection Act).		
Destruction*	No.	Yes, under Personal Data Protection Act. However, this right can be limited by force of law, for reasons (among others) of protection of state sovereignty and defence, protection of national security and constitutional order of the state, as well as security, political and economic interests of the state. These limitations may be defined only in the scope that is necessary to achieve the purpose of the limitation (Article 36 of Personal Data Protection Act).	 Complaint to the Parliamentary Commission to initiate supervision of intelligence and security service (if data collection is unlawful) Complaint to the Information Commissioner (if data collection is contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. Direct lawsuit to the Administrative Court. Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations) 	 The Parliamentary Supervision of the Intelligence and Security Services Act. Information Commissioner Act (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
After the whole surveillance process	Yes, but only in some cases	Yes, under Personal Data Protection Act.	- Complaint to the Parliamentary Commission to initiate supervision	- The Parliamentary Supervision of the Intelligence and Security
has ended	(surveillance of private communication) and under	However, this right can be limited by force of law, for reasons (among	of intelligence and security service (if data collection is unlawful) - Complaint to the Information Commissioner (if data collection is	- Information Commissioner Act

certain conditions (this would r threaten national security or health and h of people). (Article 24 of ZSOVA)	ot and defence, protection of national security and constitutional order of the state, as well as security, political and	contrary to data protection safeguards). Against the decision of the Information Commissioner a lawsuit can be lodged to the Administrative Court for judicial review. - Direct lawsuit to the Administrative Court. - Complaint to Human Rights Ombudsman (if data collection is connected to human rights violations)	 (on the grounds data protection safeguards). Personal Data Protection Act. Human Rights Ombudsman Act (on the grounds of human rights violations – protection of personal data, protection of family and private life etc.)
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Annex 4 – Surveillance-related case law at national level

Please provide a maximum of three of the most important national cases relating to surveillance. Use the table template below and put each case in a separate table.

No law suit after or based on the revelations by E. Snowden was launched so far in Slovenia.

Case title	U-I-216/07-8
Decision date	4 October 2007
Reference details (type and title of court/body; in	Constitutional Court of the Republic of Slovenia (Ustavno sodišče Republike
original language and English)	Slovenije)
	The Director of the Slovene Intelligence and Security Agency (SOVA) addressed a request to the President of the Supreme Court (President) to allow the Agency surveillance of international communication systems. The President interrupted the procedure and lodged a claim for constitutional review of Article 21 of The Slovene Intelligence and Security Agency Act. In the claim the President stated that the term 'surveillance of international communication systems' is not sufficiently defined and that allowing such surveillance would
Key facts of the case	violate the constitutional guarantee of privacy of correspondence and other
(max. 500 chars)	means of communication (Article 37 of the Constitution).
Main reasoning/argumentation	The Constitutional Court rejected the claim for formal reasons, without adopting a decision on the merits of the case. It established that based on the law the President does not have the competence to authorise surveillance of international communication systems. Such competence would be given only if such surveillance was used in the Slovenian territory or in relation to the person on this territory. The Court concluded that the President of the Supreme Court therefore did not need to use Article 21 of this Act and therefore was not in the
(max. 500 chars)	position to file a claim for constitutional review of this Act. In spite of the fact that there was no decision on the merits, the Constitutional Court confirmed that while surveillance of private correspondence within Republic of Slovenia or in relation to persons at the territory of the Republic of Slovenia requires an order issued by the Supreme Court, such an order is not required for the surveillance of international communication systems. Article 21 of the disputed Act states that surveillance of international communication
Key issues (concepts, interpretations) clarified by	systems is authorised with an order issued by the Director of the Agency. It is
the case	not clear why the Director lodged request for authorisation to the President of
(max. 500 chars)	the Supreme Court in the first place.
Results (sanctions) and key consequences or	Since the claim was rejected the disputed legislative provisions remained in
implications of the case (max. 500 chars)	power.

Case title	U-I-45/08-21
Case title	
Decision date	8 January 2009
Reference details (type and title of court/body; in Constitutional Court of the Republic of Slovenia (Ustavr	
original language and English)	Slovenije)
	After conducting an inspection procedure at the Slovene Intelligence and
	Security Agency (SOVA) the Information Commissioner lodged a claim for
	constitutional review of Article 21, §1, §2 and §3 of ZSOVA. These provisions
	define the right of SOVA Director to authorise surveillance of the international
	communications systems. The inspection procedure showed that such
	surveillance is carried out after the Director of SOVA approves surveillance of a
Key facts of the case	concrete telephone number, meaning that in practice, such surveillance leads to
(max. 500 chars)	personal data collection and wiretapping of concrete persons.
	The Court rejected the claim for formal reasons, stating that the Information
	Commissioner may lodge a claim for constitutional review if a question of
	constitutionality arises in relation to the inspection procedure (as provided under
	Article 23.a, §6, of the Constitutional Court Act). ²⁰ The Court found that in
	matter this was not the case. Namely, in inspection procedure the Commissioner
	was supervising provisions on collection, analysis and transmission of personal
Main reasoning/argumentation	data abroad, which has nothing to do with surveillance of communication
(max. 500 chars)	between foreign communication devices.
	Since the Constitutional Court did not decide on the merits of the case it also
	did not decide on the question whether the Information Commissioner is
Key issues (concepts, interpretations) clarified by	competent for supervision of SOVA, taking into account that supervision of
the case	SOVA is entrusted to the Parliamentary Commission.
(max. 500 chars)	
Results (sanctions) and key consequences or	Since the claim was rejected the disputed legislative provisions remained in
implications of the case (max. 500 chars)	power.

²⁰ Zakon o ustavnem sodišču (Uradni list RS, št. 64/07 - uradno prečiščeno besedilo in 109/12).

Case title	U 422/2006-15	
Decision date	4 October 2007	
Reference details (type and title of court/body; in original language and English)	Administrative Court of the Republic of Slovenia, Department Nova Gorica (Upravno sodišče Republike Slovenije, Oddelek v Novi Gorici)	
Key facts of the case (max. 500 chars)	An individual, who has been involved in written correspondence with SOVA since 1993, lodged a claim to SOVA to provide her with an extract of personal data collected on her by SOVA. SOVA failed to respond the claimant, who consequently lodged a complaint to the Information Commissioner. The latter checked with SOVA and found that the claimant frequently wrote to SOVA and that the content of some of the letters was insulting. Consequently SOVA stopped answering to the claimant. The Commissioner found that SOVA is not collecting personal data of the claimant, and denied the complaint. The claimant sought judicial review before the Administrative Court.	
Main reasoning/argumentation	The Administrative Court refused the claim and confirmed the decision of the Information Commissioner. It found that the Commissioner, as provided for by the Personal Data Protection Act, acted in accordance with the law when checking with SOVA whether personal data of the individual are being	
(max. 500 chars)	collected, and that its decision to reject the individual's claim was correct. The case shows that SOVA is considered as a body that collects personal data and it is therefore bound by Personal data protection Act. SOVA is obliged to enable the Information Commissioner to check whether personal data of a	
Key issues (concepts, interpretations) clarified by the case (max. 500 chars)	certain individual who claims so, are being collected and analysed. The Information Commissioner can therefore provide an effective remedy for individuals in surveillance leading to data collection also in practice.	
Results (sanctions) and key consequences or implications of the case (max. 500 chars)	As the individuals' claim was rejected the decision of the Information Commissioner remained in power.	

Case title	U-I-65/13-19
Decision date	3 July 2014
Reference details (type and title of court/body; in	Constitutional Court of the Republic of Slovenia (Ustavno sodišče Republike
original language and English)	Slovenije)
	The Information Commission lodged a claim for constitutional review of the Electronic Communications Act in relation to provisions that provided for data retention for the period of 14 months for publicly available telephone services and for the period of 8 months for other data. The provisions providing for data
Key facts of the case	retention were included in the law as a result of transposition of EU Directive
(max. 500 chars)	2006/24/ES into the Slovenian legal order.
	The Constitutional Court first interrupted the procedure since the Court of Justice of the European Union was deciding whether the stated directive was in accordance with the EU law. It interrupted the procedure until the CJEU decided upon the case. Based on the CJEU decision as well as on the basis of the provisions of the constitution, the Constitutional Court found that the
Main reasoning/argumentation	provisions providing for indiscriminate data retention were violating Article 38
(max. 500 chars)	of the Constitution (right to personal data protection).
	The Constitutional Court examined whether the provisions were in line with the principle of proportionality. It found that the legislator had the right to interfere with personal data protection guarantees, however interference measures have to be appropriate and necessary to achieve the legitimate aim - combat against
Key issues (concepts, interpretations) clarified by	organised crime, state security, defence of the state and constitutional order. The
the case	Constitutional Court found that the legislator could have used a less invasive
(max. 500 chars)	way to achieve these aims.
	The Constitutional Court annulled the provisions of Articles 162-169 of the Electronic Communications Act and ordered all telecommunication service providers to delete all personal data they were storing based on these provisions.
Results (sanctions) and key consequences or	As a result, there are no other provisions in the law that would allow for data
implications of the case (max. 500 chars)	retention without a prior authorisation of the competent body.

Annex 5 – Key stakeholders at national level

Please list all the key stakeholders in your country working in the area of surveillance and divide them according to their type (i.e. public authorities, civil society organisations, academia, government, courts, parliament, other). Please provide name, website and contact details.

Name of stakeholder (in English as well as your national language)	Type of stakeholder (<i>i.e. public authorities,</i> <i>civil society</i> <i>organisations,</i> <i>academia,</i> <i>government, courts,</i> <i>parliament, other)</i>	Contact details	Website
Slovene Intelligence and Security Agency (Slovenska obveščevalno- varnostna služba – SOVA)	Public authority	Address: Stegne 23c, 1000 Ljubljana, Slovenia T: + 386 (0)1 479 91 01 E: gp.sova(at)gov.si Director: Stane Štemberger	http://www.sova.gov.si/
Intelligence and Security Service of the Ministry of Defence of the Republic of Slovenia (Obveščevalno- varnostna služba Ministrstva Republike Slovenije za obrambo	Public authority	Address: Vojkova cesta 55, 1000 Ljubljana, Slovenia T: + 386 (0)1 471 13 00, 431 90 01, 431 90 13 F: + 386 (0)1 471 90 22 E: <u>gorazd.rednak@mors.si</u> Director: Gorazd Rednak	http://www.mo.gov.si/si/o_ministrstvu/organizacija/o bvescevalno_varnostna_sluzba/

Supreme Court of the Republic of Slovenia (Vrhovno sodišče Republike Slovenije)	Court	Address: Tavčarjeva 9, 1000 Ljubljana, Slovenia T: + 386 (0)1 366 44 44 F: + 386 (0)1 366 43 01 E: <u>urad.vsrs@sodisce.si</u> President: Branko Masleša	http://www.sodisce.si/vsrs/
Parliamentary Commission for Supervision of the Intelligence and Security Services (Parlamentarna komisija za nadzor obveščevalnih in varnostnih služb)	Parliamentary Commission	Address: National Assembly, Šubičeva ulica 4, 1102 Ljubljana, Slovenia T: + 386 (0)1 478 94 00 F: + 386 (0)1 478 98 45 E: <u>gp@dz-rs.si</u>	http://www.dz-rs.si/
Government of the Republic of Slovenia (Vlada Republike Slovenije)	Government	Address: Gregorčičeva 20-25, 1000 Ljubljana, Slovenia T: + 386 (0)1 478 1000 F: + 386 (0)1 478 1607	http://www.vlada.si/
National Security Council of the Republic of Slovenia (Svet Republike Slovenije za nacionalno varnost)	Consultative body of the Government	Address: Gregorčičeva 20-25, 1000 Ljubljana, Slovenia T: + 386 (0)1 478 1000 F: + 386 (0)1 478 1607	http://www.vlada.si/

Information Commissioner of the Republic of Slovenia (Informacijski pooblaščenec Republike Slovenije)	Public authority	Address: Zaloška 59, 1000 Ljubljana, Slovenia T: + 386 (0)1 230 97 30 F: + 386 (0)1 230 97 78 E: <u>gp.ip@ip-rs.si</u>	https://www.ip-rs.si/
Human Rights Ombudsman (Varuh človekovih pravic)	Public authority	Address: Dunajska cesta 56, 1109 Ljubljana, Slovenia T: + 386 (0)1 475 00 50 F: + 386 (0)1 475 00 40 E: <u>info@varuh-rs.si</u>	http://www.varuh-rs.si/
State budget inspection of the Ministry of Finance of the Republic of Slovenia (Proračunska inšpekcija Ministrstva Republike Slovenije za finance)	Public authority	Address: Ministry of Finance, Budget Supervision Office, Fajfarjeva 33, 1000 Ljubljana, Slovenia T: + 386 (0)1 369 6900 F: + 386 (0)1 369 6914 E: <u>mf.unp@mf-rs.si</u>	http://www.unp.gov.si/en/
Court of Audit of the Republic of Slovenia (Računsko sodišče Republike Slovenije)	Public authority	Address: Slovenska cesta 50, 1000 Ljubljana, Slovenia T: + 386 (0)1 478 5888 F: + 386 (0)1 478 5891 E: <u>sloaud@rs-rs.si</u>	www.rs-rs.si
Administrative Court of the Republic of Slovenia (Upravno	Court	Address: Fajfarjeva 33, 1000 Ljubljana, Slovenia T: + 386 (0)1 47 00 100 F: + 386 (0)1 47 00 150	http://www.sodisce.si/usrs/

sodišče Republike		E: <u>Urad.Uprlj@sodisce.si</u>	
Slovenije)			
Faculty of Social	Academia	Address: Kardeljeva ploščad 5,	http://www.fdv.uni-lj.si
Sciences, University		1000 Ljubljana, Slovenia	
of Ljubljana		T: + 386 (0)1 5805-100	
(Fakulteta za		F: + 386 (0)1 5805-101	
družbene vede		E: fdv.faculty@fdv.uni-lj.si	
Univerze v			
Ljubljani)			
Fakultate za	Academia	Address: Kotnikova 8, 1000	http://www.fvv.uni-mb.si/
varnostne vede	Academia	Ljubljana, Slovenia	
Univerze v		5 5 .	
		T: + 386(0)13008300	
Mariboru (Faculty		F: +386 (0)1 2302 687	
of Criminal Justice		E: <u>fvv@fvv.uni-mb.si</u>	
and Security of the			
University of			
Maribor)			
Mirovni institute	NGO	Address: Metelkova 6, 1000	http://www.mirovni-institut.si/
(The Peace		Ljubljana, Slovenia	
Institute)		T: + 386 (0)1 234 77 20	
		F: + 386 (1)234 77 22	
		E: info@mirovni-institut.si	
Amnesty	NGO	Address: Beethovnova 7, 1000	http://www.amnesty.si/
International		Ljubljana, Slovenia	1 5
Slovenije (Amnesty		T: + 386 (0)1 426 93 77	
International)		F: + 386 (0)1 426 93 65	
Slovenia		E: amnesty@amnesty.si	
Transparency	NGO	Address: Povšetova 37, 1000	http://integriteta.si/
International		Ljubljana, Slovenia	The first state of the state of
Slovenje – Društvo		T: + 386(0)40528279	
Integriteta		E: info@integriteta.si	
0		E. mownicgneta.si	
(Transparency			

International Slovenia – Association Integriteta)			
Inštitut za elektronsko participacijo (Institute for Electronic Participation)	NGO	Address: Povšetova 37, 1000 Ljubljana, Slovenia T: + 386 (0)41 365 529 E: info@inepa.si	http://www.inepa.si/

Annex 6 – Indicative bibliography

Please list relevant reports, articles, studies, speeches and statements divided by the following type of sources (in accordance with FRA style guide):

1. Government/ministries/public authorities in charge of surveillance

Slovenia, Parliamentary Commission for Supervision of the Intelligence and Security Services (*Parlamentarna komisija za nadzor obveščevalnih in varnostnih služb*) (2011), Annual Report for 2010 – public part (*Letno poročilo za leto 2010 – javni del*).

Slovenia, Government of the Republic of Slovenia (*Vlada Republike Slovenije*) (2008), Final Report of the Working Group for Assessment of Work of the Slovene Intelligence and Security Agency (*Zaključno poročilo delovne skupine za oceno dela Slovenske obveščevalno-varnostne agencije*), No. T- 022-2/2007-30, 30 September 2008.

Slovenia, Slovene Intelligence and Security Agency (*Slovenska obveščevalno-varnostna agencija*) (2011), Report on Activities of the Slovene Intelligence and Security Agency in relation to the issue of archive materials of former Service of State Security (*Poročilo o aktivnostih Slovenske obveščevalno-varnostne agencije v zvezi s problematiko arhivskega gradiva nekdanje SDV*), No. 020-4/2010/59, 2 February 2011.

2. National human rights institutions, ombudsperson institutions, national data protection authorities and other national nonjudicial bodies/authorities monitoring or supervising implementation of human rights with a particular interest in surveillance

Slovenia, Human Rights Ombudsman (Varuh človekovih pravic) (2012), Annual Report for 2011.

Slovenia, Information Commissioner of the Republic of Slovenia (*Informacijski pooblaščenec Republike Slovenije*) (2008), Claim for Constitutional Review (*Zahteva za oceno ustavnosti*), 6 March 2008.

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