

# Justice & Home Affairs Agencies Network

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## 2025 FRA Presidency of the JHA Agencies Network – Work Programme

The EU Agency for Fundamental Rights (FRA) will chair the Justice and Home Affairs Agencies Network (JHAAN) in 2025. FRA will begin implementing the priorities of the 2025-2027 Trio of Presidencies (see the annex), which includes the European Union Drugs Agency (EUDA, 2026) and the European Institute for Gender Equality (EIGE, 2027).

### Activities under FRA’s presidency of the JHAAN

During its presidency – and in agreement with the agencies in the network – FRA will prioritise activities that are relevant to the JHAAN as a whole, whilst acknowledging different agencies’ mandates and core work. The network will also follow up on the outcomes of the priorities of previous presidencies through ad hoc activities to be held in 2025, as relevant (e.g. with respect to diversity, greening, etc.).

FRA will take the lead in organising six thematic events that respond to the overarching priorities of the network for the period 2025-2027. FRA will work with interested agencies to contribute to the further conceptualisation of these thematic events.

1. Thematic workshop on Artificial Intelligence and fundamental rights (Q2, Vienna/online, TBC): With reference to the Artificial Intelligence Act, FRA will convene a one-day workshop to explore how JHA Agencies are engaging with artificial intelligence in their work. This can encompass different activities, ranging from outsourced research through to the use of AI tools for operations and/or administration. In consideration of real AI use cases that agencies are familiar with or thinking of using, the workshop will focus on some of the challenges and practicalities of fundamental rights compliance and assessment, in particular with regard to use cases that might be considered high-risk under the terms of the AI Act. The work will be complementary to other inter-agency activities encompassing AI, including, for example, the work of the EU Innovation Hub for Internal Security and that of the EU Agencies Network Working Group on AI.
2. Thematic event on the European Internal Security Strategy and the role of fundamental rights (Q3, Vienna/online, TBC): This one-day event sets out to explore the approach of different JHA Agencies with regard to their work on the new European Internal Security Strategy, which covers areas – both online and offline – ranging from the fight against serious and organised crime through to combatting antisemitism and anti-Muslim hatred, among others. The workshop will examine topics of common interest between the Agencies in the area of internal security, bringing in relevant expertise and experience. During the workshop, FRA will focus on what safeguarding fundamental



rights means in the context of ensuring internal security. The workshop will be complementary to the work of the EU Innovation Hub for Internal Security, alongside the role of other key actors working in this area.

3. Workshop – Data on gender-based violence: evidence to inform the work of JHA agencies (Q3 or Q4, Vienna). Data from the EU Gender-Based Violence Survey (EU-GBV survey) – based on results from over 100,000 women across the EU – were released by Eurostat-FRA-EIGE in November 2024, and in 2025 further findings will be made public. These data build on FRA’s 2014 EU-wide survey on violence against women. The EU-GBV survey asked women about their experiences of physical, sexual, and psychological violence by different perpetrators in different contexts, including specific questions on cyber-related abuse. It also asked women if they reported violence and where, and reasons for not reporting. The findings present data that can serve to inform different Agencies with respect to their own research and operational work with victims, witnesses and women who are in situations of vulnerability and may have been exposed to violence. Data from the EU-GBV survey, alongside other survey results (including FRA’s small-scale survey with women who fled Ukraine and are resident in the EU), will be presented by FRA and EIGE, and form the basis of information exchange and discussion during the workshop.
4. Exchange of experiences between JHA agencies on promoting and implementing fundamental rights as enshrined in the Charter of Fundamental Rights of the EU (Q4, online): marking the 25<sup>th</sup> anniversary of the proclamation of the Charter, this third edition of the Exchange will enable JHA agencies to take stock of the implementation of the Heads of JHA Agencies’ [statement](#) of November 2019, and highlight their experiences with applying the Charter in their operational work. The exchange will reflect and incorporate the overarching priorities of the Trio as appropriate.
5. Workshop on outcome-oriented planning to achieve better impact (Q2 or Q3, Vienna): while they each have different mandates and objectives, JHA agencies often engage in similar activities and work towards similar results. This workshop will explore what approaches to planning the agencies can adopt to leverage complementarities and maximise their impact and develop their synergies, with a focus on those foreseen in their mandates and secondary EU law. The agencies will exchange practices on how their current planning activities focus on achieving tangible outcomes, and on how they address the challenges they face in this regard. This workshop will also build on the outcomes of the meeting on planning that had been held in 2023 under the EUAA’s chairing of the EUAN.
6. Thematic workshop on foresight and JHA agencies (Q4, Vienna): this activity will serve to exchange experiences and share expertise between JHA agencies on how they use and apply foresight, including in annual planning and in project activities. It will be designed to take full account of the overarching thematic priorities of the JHAAN in the period 2025-2027. Drawing on a practical guidance that FRA is developing on foresight and fundamental rights, the workshop will focus on exploring how fundamental rights considerations could be embedded into foresight activities for the justice and home affairs area. The workshop will complement the activities of the Futures Cluster of the EUAN (from which other EU agencies could be invited to join the workshop).



FRA will continue to implement the JHAAN Staff Exchange Programme, which has proven to be valuable and useful to the agencies, enabling them to share practices and learn from each other.

FRA will host the annual Heads of JHA Agencies Meeting in Vienna in December 2025. The discussions at the meeting will focus on issues of strategic interest to all nine JHA agencies, and FRA will develop the programme jointly with the other agencies in the network.

Following consultations within the JHAAN, FRA will initiate follow-up to the *White Paper on future cooperation between the JHA agencies and the European Commission*. This follow up will be conducted in close cooperation with all of the agencies in the network.

When implementing the above activities, FRA will be driven by an ambition to minimise administrative burdens that arise from the activities of the network (e.g., meetings organisation, compilation of documents, etc.). In addition, it will encourage the implementation of greener ways of working and favour virtual meetings over hybrid or in-person meetings.

The provisional calendar of events outlines horizontal meetings, working group meetings and thematic events that FRA and other agencies will organise during 2025, indicating whether they will be held in an online, hybrid or in-person format. The calendar is a living document, and will be updated regularly.

**Annex I** [updated on 25/02/2025]

**Provisional calendar of events for 2025**

Quarter	Dates in 2025	Title	Location	Responsible agency
<b>Horizontal meetings</b>				
Q1	Jan 2025	Trio Contact Points Coordination Meeting 1	Online	FRA
Q1	Feb 2025	JHAAN Contact Points Meeting 1	Vienna	FRA
Q1	Feb 2025	Presentation of the JHAAN activities and priorities for 2025 to COSI	Brussels	FRA
Q1	Mar 2025	Presentation of the JHAAN activities and priorities for 2025 to the LIBE Committee at the European Parliament	Brussels	FRA
Q1	Mar 2025	Meeting on the JHAAN Staff Visits Programme	Online	FRA
Q2	May 2025	Trio Contact Points Coordination Meeting 2	Online	FRA
Q3	Jun 2025	JHAAN Contact Points Meeting 2	Online	FRA
Q3	Sep 2025	Trio Contact Points Coordination Meeting 3	Online	FRA



Q4	Oct 2025	JHAAN Contact Points Meeting 3	Vienna	FRA
Q4	Dec 2025	Heads of JHA Agencies meeting	Vienna	FRA
<b>Working Group meetings</b>				
Quarter	Date	Title	Location	Responsible agency
Q2	Apr 2025	WG on Data Protection 1 [WG DP 1]	Vienna	FRA
Q2		JHA Security Officers Working Group 1 [JHA SOWG 1]		FRA
Q2		WG on ICT & Cybersecurity [WG ICT&C]		FRA
Q3	June 2025	WG on Communication [WG on COMM]	Vienna	FRA
Q3	Sep 2025	WG on Training	Budapest	CEPOL
Q3	Oct 2025	WG on External Relations [WG RELEX]	Vienna	FRA
Q3		JHA Security Officers Working Group 2 [JHA SOWG 2]		FRA
Q4	Nov 2025	WG on Data Protection 2 [WG DP 2]	Online	FRA
Q4	Nov 2025	WG on European Situation Monitoring [WG ESM]	Warsaw	FRONTEX
<b>Thematic events</b>				
Quarter	Date	Title	Location	Responsible agency
Q1	Feb 2025	Fundamental Rights Conference 2025 <i>“Fundamental rights at the heart of policing”</i>	The Hague	EUROPOL
Q2	April 2025	FRA-led thematic event – Artificial Intelligence and fundamental rights [WS AI]	Vienna	FRA
Q2	Jun 2025	EUAA-led Digitalisation Conference [WS DC]	Hybrid/Valetta	EUAA
Q3	Sep 2025	FRA-led thematic event - Workshop on European Internal Security Strategy and the role of	Vienna	FRA



		fundamental rights [WS Int Sec]		
Q3	Oct 2025	FRA-led thematic event – Workshop on outcome-oriented planning to achieve better impact [WS Planning]	Vienna	FRA
Q3	Oct 2025	FRA-led thematic event – Data on gender-based violence: evidence to inform Agencies’ work [WS GBV]	Vienna	FRA
Q3	Nov 2025	WS Foresight = Workshop on Foresight	Lisbon	FRA
Q4	Dec 2025	FRA-led thematic event – Annual CharterXchange	Online	FRA

## Annex II

### **Justice and Home Affairs Agencies Network (JHAAN)** **Trio Presidency Priorities 2025-2027**

In 2021, the Justice and Home Affairs Agencies Network (JHAAN) established a rotating trio of presidencies to coordinate the activities of the network, set its agenda and define its priorities. The 2025-2027 Trio will consist of the EU Agency for Fundamental Rights (FRA), the EU Drugs Agency (EUDA) and the European Institute for Gender Equality (EIGE).

To ensure continuity, it will follow up on the work carried out by the first Trio, which consisted of the EU Agency for Law Enforcement Training (CEPOL), the EU Asylum Agency (EUAA) and the EU Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA).

The two overarching priorities for the network of the JHA Agencies for the period 2025-2027 will be:

#### **1. Use of digitalisation, innovation and artificial intelligence (AI)**

Responding to the new priorities of the EU and broader stakeholder considerations, the Trio will maintain a focus on digitalisation and innovation, with special attention given to the use of AI. This focus will also build on the activities of the Information & Communication Technology Advisory Committee (ICTAC), as well as of the newly created Artificial Intelligence working group, which is a sub-network of the EU Agencies Network (EUAN).

Since each JHA agency approaches digitalisation and AI in the context of its mandate, the use-case scenarios will differ between the agencies. Each of the presidencies in the Trio will elaborate on the commonalities and specificities of the JHA agencies with respect to how digital and AI technologies can be harnessed to advance their common work.

This will be done in a way that is compliant with fundamental rights and data protection, and considering the potential limitations, risks and opportunities that these technologies can pose to individuals and society. Special training programmes would



also be needed to ensure the safe, transparent, traceable and non-discriminatory use of AI, which remains a common challenge for all JHA agencies in a rapidly changing technological environment.

## 2. European Internal Security

Responding to the new priorities of the EU, the 2025-2027 Trio will adopt a comprehensive approach to contributing to European internal security. The Trio will align its approach with the upcoming European Internal Security Strategy, which is to be designed in 2025. In doing so, the Trio will also consider initiatives that relate to combating serious and organised crime, including drug trafficking.

The Trio recognises the complexities of the security domain – including with respect to lawful access to data for law enforcement and the exchange of data among agencies – and that security, justice and freedoms need to be addressed holistically.

Ensuring security is an important prerequisite for the enjoyment of fundamental rights. At the same time, ignored fundamental rights challenges – such as exclusion, discrimination and expression of hate, as well as gender-based violence – should be tackled to make our societies safer and to contribute to decreasing security threats.

Pursuing the legitimate objective of security must always take place within the framework of fundamental rights obligations and safeguards, which, among others, includes promoting gender equality and combatting gender-based violence, thereby fostering public trust in the authorities.

Each presidency under the Trio will define its annual work programme in the framework of these two overarching priorities, drawing on their specific mandate and expertise. This approach will allow each agency to prioritise issues and areas where they can be effective drivers of positive change, ensuring that the network's efforts are targeted and impactful.

The two overarching priorities of the 2025-2027 trio of presidencies reflect a focus on the future work, added value, and efficiency of the activities of the JHA Agencies, as well as to developments with respect to law and policy in the EU. The Trio sets out to identify and advance common themes within these two priority areas, as they resonate across the JHA network.

### Key principles of cooperation of the Presidency Trio

The 2025-2027 Trio is committed to working with all the agencies in the network, helping to ensure that they can all continue contributing to evolving EU policies and strategic developments. This cooperation is key to fostering synergies across the agencies in an administratively lean manner.

The focus of the Trio's priorities will be on synergies that can be achieved among the nine JHA agencies, ensuring that their efforts are directed towards areas where they can have the most significant impact when acting together. The Trio will continue to avoid overlap and to promote coordination with the activities of the EU Agencies Network (EUAN).

Within their joint activities in the context of the JHAA network, the Trio priorities will focus attention on fundamental rights, social responsibility, diversity inclusion and gender equality. The focus on these activities aligns with the new priorities of the EU, as reflected in the European Council's Strategic Agenda 2024-2029 and President von der Leyen's "Europe's Choice - Political Guidelines 2024-2029", which, among others, emphasise the need for a secure and just Europe.



The Trio underlines the importance of ensuring that the application of all EU JHA policies fully complies with fundamental rights, including gender as mandated in EU law. To effectively support the implementation of these policies, it is crucial that all JHA Agencies receive adequate funding to enable them to perform their respective tasks and activities to the full.

The Trio will also remain attentive to developments in the JHA area that might require a response from the network, and that could impact on the work programmes of the respective presidencies under the Trio.

