



# Programming Document

**2017-2019**

Amendment  
September

## Project A 7.1 – Providing fundamental rights expertise to EU institutions and agencies, Member States and other stakeholders in the areas of borders, immigration and asylum

PRIORITY 1

STATUS: ongoing

TYPE: multiannual

START: 01/01/2017

### DESCRIPTION and ADDED VALUE of the PROJECT

This project follows-up activities related to past projects and covers ad-hoc requests for support by EU institutions, as well as initiatives taken in the implementation of the cooperation agreements with the Justice and Home Affairs agencies in the areas of asylum, borders and immigration. The main activities under the project will be communicating research findings and providing fundamental rights expertise to EU institutions and bodies in areas such as asylum, border management, return and readmission, as well as Schengen evaluations and migrant integration. Evidence-based advice will also be provided as relevant to key policy makers at national level and to other relevant stakeholders. FRA will also draft or update reports, handbooks and/or fundamental rights guidance. It will attend coordination meetings with JHA agencies and the Office of the EU Anti-Trafficking Coordinator. The project also allows FRA to actively participate in the Consultative Forum of Frontex and EASO, and to offer expert advice and support to the European Union Agency for Law Enforcement Training (CEPOL), EASO, eu-LISA, Europol and Frontex in close cooperation with the Commission. Within this framework, FRA will undertake longer missions to EU Member States, if required by the circumstances and supported by relevant actors. The Agency's work in this area serves to provide key evidence-based advice and support to EU institutions and Member States, and feeds into relevant research-led policy areas – including, for example, Horizon 2020. Key components of the Agency's work in this area mainstream fundamental rights as they relate to other areas of FRA's work – such as the rights of the child and the Agency's engagement with child protection in relation to the hotspots, which includes conditions in and responses to children in reception centres and other locations.

### PROJECT OBJECTIVES

- Update selected publications or parts thereof and issue ad hoc reports on policy relevant issues;
- Respond effectively to requests for fundamental rights expertise by EU institutions;
- Effective cooperation with FRONTEX, EASO, eu-LISA and other JHA agencies; as well as with the Office of the EU Anti-Trafficking Coordinator
- Make FRA findings available to policy makers in a proactive manner.

### LINK TO FRA MULTI-ANNUAL STRATEGIC OBJECTIVES

- Enhancing FRA's contribution to processes at EU level;
- Enhancing FRA's contribution at the national level;
- Identifying trends over time and measuring progress in Member States.

### PROJECT PLAN FOR 2017

ACTIVITIES	OUTPUTS
<ul style="list-style-type: none"> <li>• Draft reports, handbooks and/or fundamental rights guidance and update past publications or parts thereof;</li> <li>• Translate and re-print existing reports as required;</li> <li>• Communicate findings to EU institutions, bodies and agencies and deliver tailor-made input upon request;</li> <li>• Communicate findings to other key stakeholders;</li> <li>• Undertake longer-term missions to EU Member States;</li> <li>• Draft legal opinions if requested by EU institutions;</li> <li>• Support the European Commission in Schengen evaluations;</li> <li>• Attend meetings with JHA agencies, meetings by the EU Anti-Trafficking Coordinator and other relevant expert meetings;</li> <li>• Actively participate in the Consultative Forum of Frontex and EASO;</li> <li>• Implement the working agreements with EASO, Frontex and eu-LISA and provide expert advice to them, as required;</li> <li>• Coordinate activities with CEPOL and Europol, providing fundamental rights expertise, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li>• Research findings published in paper and/or electronic form;</li> <li>• Selected publications (or parts thereof) updated;</li> <li>• Fundamental rights expertise provided to EU institutions, bodies and agencies;</li> <li>• Expert advice delivered to other stakeholders.</li> <li>• Expert advice shared with EU actors working on the ground in EU Member States affected by emergencies.</li> <li>• Monthly overviews published.</li> </ul>

### PROJECT RESOURCES FOR 2017

	HUMAN RESOURCES				BUDGET (EUR)			
	TA	CA	SNE	TOT	1ST PRIORITY	2ND PRIORITY	3RD PRIORITY	TOT 1ST PRIORITY
Research, stakeholder cooperation	1.7	0.4	0.5	2.6	641,801	0	0	641,801
Communication and awareness-raising					0	0	0	0
<b>Total:</b>	<b>1.7</b>	<b>0.4</b>	<b>0.5</b>	<b>2.6</b>	<b>641,801</b>	<b>0</b>	<b>0</b>	<b>641,801</b>

## Project A 7.4 – Responding to a fundamental rights emergency – the long-term impact of responses to the 2015 asylum/migration crisis

PRIORITY 1

STATUS: new

TYPE: multiannual

START: 01/01/2017

### DESCRIPTION and ADDED VALUE of the PROJECT

Migration – and, specifically, the European Agenda on Migration – is one of the ten priority areas of the European Commission. In the wake of the asylum/migration crisis, which came to a head in 2015, the fundamental rights implications of policy and practical responses to the large influx of persons entering the EU – at the level of individual Member States and the EU as a whole – will have significant repercussions for those who entered the EU and stayed, and also for EU ‘host’ countries. With this in mind, the Agency intends to undertake research that will survey persons who entered the EU, focusing on older children and young adults, alongside interviews with professionals, experts and officials who were responsible for responding to the crisis. Interviews will focus on the fairness and effectiveness of selected procedures the respondents were subjected to at the point of entry, during transit and in their current host country, as well as on the practicalities and challenges of access to basic services (such as, education or housing), from the perspectives of both asylum seekers and local service providers, which can be viewed within a rights framework. The focus of the research will be selected cities/areas in those Member States that have accepted a significant number of asylum seekers. The research findings will be mapped under a fundamental rights indicator framework – looking at the law, policies and their implementation, and asylum seekers’ enjoyment of certain rights in practice with a particular focus on the treatment of children in the asylum determination and related administrative procedures. The results are intended to provide a ‘lessons learnt’ overview of different Member States’ responses to the crisis, which can be used for on-going and future responses to large-scale asylum movements. The project’s added-value is reflected in the production of indicators concerning different localities’ responses to the asylum/migration crisis, which can be of key use to duty bearers seeking to improve responses to ongoing and future migration/asylum movements of people into and within the EU. The research will take into account relevant work by EASO and the European Migration Network.

### PROJECT OBJECTIVES

- To provide the EU and its Member States with a comparative overview of responses to the 2015 asylum crisis in selected cities or regions in Member States that received significant numbers of asylum seekers – using a fundamental rights indicator framework.
- To provide the EU and its Member States with examples of promising practices in relation to fair and effective procedures and on access to basic services for asylum seekers.

### LINK TO FRA MULTI-ANNUAL STRATEGIC OBJECTIVES

- Enhancing FRA’s contribution to processes at EU levels;
- Enhancing FRA’s contribution at the national level;
- Identifying trends over time and measuring progress in Member States;

### PROJECT PLAN FOR 2017

ACTIVITIES	OUTPUTS
<ul style="list-style-type: none"> <li>• Development of the research project – including selection of cities and areas for fieldwork research</li> <li>• Expert meeting to inform the project’s development</li> <li>• Contracting the fieldwork phase</li> <li>• Initiation of the fieldwork research phase</li> </ul>	<ul style="list-style-type: none"> <li>• Information on FRA website concerning the project</li> <li>• Presentations about the project’s aims and progress</li> </ul>

### PROJECT RESOURCES FOR 2017

	HUMAN RESOURCES				BUDGET (EUR)			
	TA	CA	SNE	TOT	1ST PRIORITY	2ND PRIORITY	3RD PRIORITY	TOT 1ST PRIORITY
Research, stakeholder cooperation	0.9	0.4	0.4	1.7	895,000	0	0	895,000
Communication and awareness-raising					0	0	0	0
<b>Total:</b>	<b>0.9</b>	<b>0.4</b>	<b>0.4</b>	<b>1.7</b>	<b>895,000</b>	<b>0</b>	<b>0</b>	<b>895,000</b>

## Project A 7.5 – Providing fundamental rights expertise to address operational challenges

PRIORITY 1

STATUS: new

TYPE: annual

START: 01/01/2017

### DESCRIPTION and ADDED VALUE of the PROJECT

In line with the European Agenda for Migration the Commission set up a new 'Hotspot' approach, according to which relevant EU agencies work on the ground with frontline Member States to swiftly identify, register and fingerprint incoming migrants and channel them into appropriate procedures. By the end of 2016 nine such facilities were established, five in Greece and four in Italy. They are run by EU Member States with a high level of EU support, both in terms of funding as well as operational presence. Activities carried out by the EU in such facilities touch upon many rights included in the EU Charter. In 2016, FRA allocated significant resources to providing fundamental rights expertise to support EU actors as well as national authorities to deal with the new fundamental rights challenges that emerged as a result of the implementation of this new approach, which provided concrete added-value for the work of other actors. Extensive missions to Greece and Italy were undertaken and a temporary FRA field presence set up in Greece between April and August 2016. The provision of fundamental rights expertise at a field level complemented FRA's upstream support at policy and planning level to the European Commission, Frontex and EASO.

### PROJECT OBJECTIVES

In 2017, FRA will continue to support the EU actors on the ground with applicable fundamental rights expertise calibrated to the practical challenges resulting from the current asylum and migration situation. FRA will continue the activities carried out in 2016 on the Greek islands and in the Italian hotspots, increasing its presence in Athens, so as to enable the agency to better coordinate its activities with national authorities, the European Commission and other EU agencies. FRA's activities in Greece will be carried out in close cooperation with the European Commission Structural Support Reform Service as well as with the Ministry of Migration Policy with whom a Memorandum of Understanding is being concluded. As necessary and in close consultation with the European Commission and the Member States concerned, FRA will carry out targeted support activities in other EU Member States affected by significant asylum and migration challenges, including Italy. FRA experts will share promising practices and provide advice to EU actors and national authorities to support them to carry out their tasks in full compliance with the EU Charter. Building on the agency's work in 2016, and while remaining open to other fundamental rights challenges, FRA will focus in particular on child protection and the protection of vulnerable people and people at risk (for example of sexual and gender-based violence). FRA's provision of expert advice will be complemented by targeted support activities in areas such as strengthening guardianship systems and child protection oversight mechanisms as well as enhancing the identification and referral of vulnerable people.

### LINK TO FRA MULTI-ANNUAL STRATEGIC OBJECTIVES

- Enhancing FRA's contribution to processes at EU levels;
- Enhancing FRA's contribution at the national level.

### PROJECT PLAN FOR 2017

ACTIVITIES	OUTPUTS
<ul style="list-style-type: none"> <li>• Understanding the fundamental rights challenges on the ground: collecting data and information through mission in hotspots</li> <li>• Providing fundamental rights expertise to actors on the spot</li> <li>• Report regularly about its activities to relevant European institutions / agencies and national authorities</li> <li>• Attend coordination meetings in Athens</li> <li>• Organise workshops or training events</li> <li>• Disseminate FRA materials and tools</li> </ul>	<ul style="list-style-type: none"> <li>• Expert advice shared with EU actors working on the ground in EU Member States affected by emergencies.</li> <li>• Active participation to relevant coordination and other relevant meetings</li> <li>• Workshops and meetings held</li> <li>• Relevant FRA materials disseminated</li> </ul>

### PROJECT RESOURCES FOR 2017

	HUMAN RESOURCES				BUDGET (EUR)			
	TA	CA	SNE	TOT	1ST PRIORITY	2ND PRIORITY	3RD PRIORITY	TOT 1ST PRIORITY
Research, stakeholder cooperation	0.75	0.15	0.4	1.3	185,000	0	0	185,000
Communication and awareness-raising					0	0	0	0
<b>Total:</b>	<b>0.75</b>	<b>0.15</b>	<b>0.4</b>	<b>1.3</b>	<b>185,000</b>	<b>0</b>	<b>0</b>	<b>185,000</b>

# Project A 9.11 – EU Fundamental Rights Information System

PRIORITY 1

STATUS: ongoing

TYPE: multiannual

START: 1 January 2017

## DESCRIPTION and ADDED VALUE of the PROJECT

Legal practitioners and European Union policy makers require regularly evidence on a variety of fundamental rights issues. There is a wide range of data, information and analysis available under the existing monitoring mechanisms and other human rights-related processes at national, European and international levels. This richness of resources is, however, not always easily accessible, and the various levels and mechanisms are not sufficiently linked. Awareness and use of these resources would be significantly enhanced by a single access point, bringing together material of relevance to the EU Member States – an EU fundamental rights information system (EFRIS as it was called by FRA in 2014 and referred to in a 2016 EP report). Rendering existing sources accessible and visible in an EU context will give them greater prominence, which in turn can support the existing United Nations and Council of Europe monitoring bodies and their analysis.

In this context, the Agency suggested already in 2014 (Annual Report) and in 2016 (Opinion on the values of the EU) the development of such a ‘fundamental rights information system’ for the EU, drawing on resources from several sources reporting on human rights issues, in particular, the United Nations (UN), the Organization for Security and Co-operation in Europe (OSCE), the Council of Europe, and the EU. Such a system would enhance transparency and objectivity and increase awareness about European and international standards in an EU context. Its added-value lies in making information on the EU’s and Member States’ (including candidate countries) commitment to and compliance with international human rights treaties easily accessible in a visualized, searchable and regularly updated format. It will allow practitioners to more easily make informed assessments of a country’s fundamental rights situation in a specific area (for instance as required in the context of asylum and mutual recognition).

An EU fundamental rights information system should eventually be publically available online, providing a searchable interface structured by topic, right and EU Member State, thus presenting available evidence from existing monitoring mechanisms at the different levels (UN, OSCE, Council of Europe, EU, etc.). In a first step, the system would focus on the formal commitment of Member States under relevant international obligations (party to conventions and additional protocols, acceptance of opt in and outs, complaints procedures etc). At this stage, the project would also explore, pilot and evaluate what technology can provide (including ‘meta-searches’ of existing databases); how to correctly reflect data, information, and recommendations from monitoring mechanisms in an online tool; and how to make the tool as user-friendly and operational as possible for practitioners in the EU.

In a second step, data, information and analysis provided by human rights mechanisms will be accessible from a single entry point while maintaining the original sources intentions and degree of critique. The system will be presented in a manner that allows as far as possible for comparison over time and between Member States and provide guidance on context, including possible limitations of the data, information, and analysis.

The project will build on work carried out by the OHCHR (database on jurisprudence (<http://juris.ohchr.org>) and its Universal Human Rights Index (<http://uhri.ohchr.org>), the Council of Europe’s HUDOC, etc.

## PROJECT OBJECTIVES

- Explore, pilot and evaluate an online tool which brings together data and information on the fundamental rights situation in the EU
- Develop accessible and user-friendly guidance on using and searching the database effectively
- Contribute to EU fundamental rights improvements through, for instance, boosting mutual trust

## LINK TO FRA MULTI-ANNUAL STRATEGIC OBJECTIVES

- Contributes to all Strategic Objectives, in particular “Enhancing FRA’s contribution to processes at EU level”

## PROJECT PLAN FOR 2017

ACTIVITIES	OUTPUTS
<ul style="list-style-type: none"> <li>• One expert meeting with 10 participants</li> <li>• One stakeholder meeting with approximately 15 participants</li> <li>• Development of a pilot feasibility study</li> </ul>	<ul style="list-style-type: none"> <li>• Pilot Feasibility Study (internal)</li> </ul>

KEY PERFORMANCE INDICATORS AND TARGETS: See Annex “Performance Measurement Framework”

## PROJECT RESOURCES FOR 2017

	HUMAN RESOURCES				BUDGET (EUR)			
	TA	CA	SNE	TOT	1ST PRIORITY	2ND PRIORITY	3RD PRIORITY	TOT 1ST PRIORITY
Research, stakeholder cooperation					20,000	0	0	20,000
Communication and awareness-raising	0.2	0	0	0.2	50,000	0	150,000	50,000
<b>Total:</b>	<b>0.2</b>	<b>0</b>	<b>0</b>	<b>0.2</b>	<b>70,000</b>	<b>0</b>	<b>150,000</b>	<b>70,000</b>

**Activity 7: Immigration and integration of migrants, visa and border control and asylum**

**A 7.4 Responding to a fundamental rights emergency – the long-term impact of responses to the 2015 asylum/migration crisis**

The overall budgetary allocation reserved for procurement contracts in 2017 amounts to EUR 895.000 (1<sup>st</sup> priority)

Legal basis: COUNCIL DECISION No 252/2013/EU of 11 March 2013 establishing a Multiannual Framework for 2013-2017 for the European Union Agency for Fundamental Rights
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Budget line: B03230 - Immigration and integration of migrants

Subject matter of the contracts envisaged: research

Type of contract: specific contract based on an existing framework contract

Type of procurement: service

Indicative number of contracts envisaged: 7

Indicative timeframe for launching the procurement procedure: 1st quarter of the year

Total amount: EUR 500.000

Budget line: B03230 - Immigration and integration of migrants

Subject matter of the contracts envisaged: research

Type of contract: open tender

Type of procurement: service

Indicative number of contracts envisaged: 1

Indicative timeframe for launching the procurement procedure: 4th quarter of the year

Total amount: EUR 395.000