

# NHRI ACCREDITATION STATUS AND MANDATES

—  
UPDATE  
2025

REPORT

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## Introduction

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National human rights institutions (NHRIs) continue to play a key role in upholding fundamental rights. The European Commission referred to NHRIs as a ‘core element in the system of checks and balances’ in its [2023 annual rule of law report](#) and highlighted in its [2024 annual rule of law report](#) that ‘many Member States have made progress in strengthening the role of independent institutions, such as ombudspersons and national human rights bodies.’

The mandate of the NHRIs is based on the United Nations (UN) General Assembly’s [Paris Principles](#) of 1993 (Principles Relating to the Status of National Human Rights Institutions). They provide the basis for assessing the independence and effectiveness of national human rights institutions. [The Global Alliance of National Human Rights Institutions](#) uses the Paris Principles to determine the international accreditation status of NHRIs, distinguishing between A-level NHRIs (full compliance with the Paris Principles) and B-level NHRIs (partial compliance with the Paris Principles).

The [2020–2030 strategy to strengthen the application of the Charter of Fundamental Rights in the EU](#) underscored the importance of strong and independent NHRIs for the application, implementation and promotion of the Charter of Fundamental Rights of the European Union (‘the Charter’). This was also later reinforced through the 2021 [Council conclusions](#), which encouraged ‘Member States that have not yet established independent NHRIs in accordance with the Principles relating to the Status of National Institutions (“Paris Principles”) to do so, recalling also indicator 16.a.1 of the SDGs’.

Considering the European Union Agency for Fundamental Rights’ (FRA) mandate and the central role that NHRIs play in the protection and promotion of fundamental rights at the national level, regular updates on the accreditation status and tasks of NHRIs are essential to keep track of the changes in the human rights landscape. For more than 10 years, FRA has conducted research and capacity building work to strengthen NHRIs. Following the 2012 publication [National Human Rights Institutions in the EU Member States – Strengthening the fundamental rights architecture in the EU I](#), the agency published a report in 2020 on [Strong and Effective National Human Rights Institutions – Challenges, promising practices and opportunities](#). Since then, it has provided regular updates on the accreditation status and the mandates of the NHRIs and engaged in capacity building through peer-to-peer learning projects. For more information see FRA’s [Supporting NHRIs in monitoring fundamental rights and the fundamental rights aspects of the rule of law](#).

This update on NHRIs covers the accreditation status (Section 1), the mandates (Section 2), the role of NHRIs in the context of EU funds (Section 3), the use of the Charter (Section 4) and the involvement of NHRIs in national legislation (Section 5). In this latest update, the data used for two countries (Hungary and Luxembourg) remains consistent with that provided in the 2024 update, as both institutions reported that no changes were observed during the reporting period.

## Methodology

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The information contained in this report was collected through primary and secondary sources:

- primary sources: questionnaires sent to NHRIs;
- secondary sources: desk research.

FRA collected data through questionnaires sent to NHRIs in the EU Member States and the three accession countries currently falling within FRA's mandate – Albania, North Macedonia and Serbia. This was carried out between November 2024 and January 2025. Overall, 34 NHRIs received FRA's questionnaire; 34 responded, although some chose not to answer all sections of the questionnaire. In the case of Italy, due to the absence of an NHRI, the questions were addressed to the Italian National Liaison Officer.

# 1. Accreditation status

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Since December 2023, one major change has been noticed in the accreditation status of the NHRIs. In April 2023, the Swedish Institute for Human Rights applied for international accreditation status. To make way for this accreditation, the Swedish Equality Ombudsman resigned its accreditation as an NHRI. Following the agreement between the two institutions, the Swedish Equality Ombudsman informed the Sub-Committee on Accreditation that it intended to withdraw its membership as soon as the Swedish Institute's membership was approved.

Out of the 34 institutions surveyed, 18 have applied or reapplied for (re)accreditation; 15 of these are institutions with A-status. Despite the Bulgarian Commission for Protection against Discrimination's B-status and non-accreditation of the Romanian Institute for Human Rights and the People's Advocate of Romania, the three institutions have each submitted an application for the reaffirmation of their accreditation status.

As shown in Table 1, there are currently five institutions not accredited: the Public Defender of Rights of Czechia, the National Guarantor for the Rights of Persons Detained or Deprived of Liberty of Italy, the Parliamentary Ombudsman of Malta, the People's Advocate of Romania and the Romanian Institute of Human Rights.

**Table 1 – Accreditation status of national human rights institutions as of 1 December 2024**

| Country     | Name of institution                                                          | Accreditation status        |
|-------------|------------------------------------------------------------------------------|-----------------------------|
| Austria     | Austrian Ombudsman Board                                                     | A-status                    |
| Belgium     | Federal Institute for the Protection and Promotion of Human Rights (FIRM)    | B-status                    |
| Belgium     | Interfederal Equal Opportunities Centre (Unia)                               | B-status                    |
| Bulgaria    | Commission for Protection against Discrimination                             | B-status*                   |
| Bulgaria    | Ombudsman of the Republic of Bulgaria                                        | A-status*                   |
| Croatia     | Ombudswoman of the Republic of Croatia                                       | A-status*                   |
| Cyprus      | Commissioner for Administration and the Protection of Human Rights           | A-status                    |
| Czechia     | Public Defender of Rights                                                    | Institution not accredited  |
| Denmark     | Danish Institute for Human Rights                                            | A-status*                   |
| Estonia     | Chancellor of Justice                                                        | A-status*                   |
| Finland     | Human Rights Centre                                                          | A-status*                   |
| Finland     | Parliamentary Ombudsman                                                      | A-status*                   |
| France      | National Consultative Commission on Human Rights                             | A-status*                   |
| Germany     | German Institute for Human Rights                                            | A-status                    |
| Greece      | Greek National Commission for Human Rights                                   | A-status                    |
| Hungary     | Commissioner for Fundamental Rights                                          | B-status                    |
| Ireland     | Irish Human Rights and Equality Commission                                   | A-status*                   |
| Italy       | National Guarantor for the Rights of Persons Detained or Deprived of Liberty | Institution not accredited  |
| Latvia      | Ombudsman's Office of the Republic of Latvia                                 | A-status                    |
| Lithuania   | The Seimas Ombudsperson's Office (Lithuania)                                 | A-status*                   |
| Luxembourg  | Consultative Human Rights Commission of Luxembourg                           | A-status                    |
| Malta       | Parliamentary Ombudsman                                                      | Institution not accredited  |
| Netherlands | Netherlands Institute for Human Rights                                       | A-status*                   |
| Poland      | Commissioner for Human Rights                                                | A-status*                   |
| Portugal    | Portuguese Ombudsman                                                         | A-status*                   |
| Romania     | People's Advocate                                                            | Institution not accredited* |
| Romania     | Romanian Institute for Human Rights                                          | Institution not accredited* |
| Slovakia    | Slovak National Centre for Human Rights                                      | B-status                    |

| Country         | Name of institution                                | Accreditation status |
|-----------------|----------------------------------------------------|----------------------|
| Slovenia        | Human Rights Ombudsman of the Republic of Slovenia | A-status             |
| Spain           | Ombuds institution of Spain/Defensor del Pueblo    | A-status*            |
| Sweden          | Swedish Institute for Human Rights                 | A- status*           |
| Albania         | People's Advocate of the Republic of Albania       | A-status             |
| North Macedonia | Ombudsman of the Republic of North Macedonia       | B-status             |
| Serbia          | Protector of Citizens of the Republic of Serbia    | A-status*            |

NB: \* indicates (re)accreditation application since the December 2023 update.

Source: FRA, December 2024.

## 2. Mandates

Overall, since FRA's latest [update](#), an important change concerns the mandating of NHRIs as public authority bodies under the EU's [Artificial Intelligence \(AI\) Act](#). In fact, under Article 77 of the AI Act, Member States were required to identify the list of bodies that could be mandated to function as supervising bodies ensuring that the EU's obligations on AI are respected. While the identification by public authorities was set to be done by 2 November 2024, the situation is still uncertain for many NHRIs and equality bodies.

Among the different bodies who replied to FRA's questions on their mandate under the AI Act, 12 have been formally identified as one of the institutions responsible for oversight in the context of the AI Act. The NHRIs concerned can be found in Table 3.

In addition to the mandates under the AI Act, several changes have been noticed in the mandates of NHRIs. Some NHRIs saw their mandate expanded. Nine NHRIs are now tasked with monitoring the rights of the child. Nine NHRIs have been empowered to stand in front of constitutional courts for review of legislation. The mandates of the Ombudsman's Office of the Republic of Latvia, the Chancellor of Justice (Estonia), the People's Advocate (Romania) and the Parliamentary Ombudsman of Finland have been expanded to include monitoring on freedom of information. The Parliamentary Ombudsman of Finland is now also an equality body with a mandate on equal treatment. The Netherlands Institute for Human Rights started acting as a national preventive mechanism under the Optional Protocol to the Convention against Torture (OPCAT). The mandate of the Seimas Ombudsperson's Office (Lithuania) now covers the reporting on trafficking in human beings while the Chancellor of Justice (Estonia) is now in charge of protecting freedom of movement and mobility rights in the EU. Lastly, the Swedish Institute for Human Rights is now, under its general mandate, in charge of the rights of the child and freedom of information.

Table 2 presents the overview of different tasks under the mandates of the NHRIs as of 1 December 2024, including changes in mandates since last year's update on NHRIs. Table 3 provides a similar table for additional tasks and mandates, not typical for most NHRIs, such as freedom of information, rights of the child, fundamental rights under Article 77(2) of the AI Act, the possibility of standing in front of a constitutional court for review of legislation or any other mandate.



**Table 2 – Tasks included in mandates of national human rights institutions as of 1 December 2024**

2024 update of Annex III to the report *Strong and Effective National Human Rights Institutions – Challenges, promising practices and opportunities*

| NHRI<br>(or nearest<br>equivalent)                                                                     | Promotion<br>and<br>protection<br>of human<br>rights | Ombuds<br>institutions<br>with a<br>mandate<br>on maladmin-<br>istration | National<br>preventive<br>mecha-<br>nisms<br>under<br>OPCAT | National<br>monitoring<br>mecha-<br>nisms<br>under the<br>UN<br>Convention<br>on the<br>Rights of<br>Persons<br>with<br>Disabilities<br>(CRPD) | Equality<br>bodies<br>with a<br>mandate<br>on equal<br>treatment | Monitoring<br>of forced<br>returns<br>(EU<br>returns<br>directive) | Reporting<br>on<br>trafficking<br>in human<br>beings<br>(EU<br>directive) | Protecting<br>freedom<br>of<br>movement<br>and<br>mobility<br>rights in<br>the EU | Other<br>mandates<br>[1] |
|--------------------------------------------------------------------------------------------------------|------------------------------------------------------|--------------------------------------------------------------------------|-------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------|--------------------------------------------------------------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------|--------------------------|
| Austrian<br>Ombudsman<br>Board                                                                         | Yes                                                  | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| Federal Institute<br>for the<br>Protection and<br>Promotion of<br>Human Rights<br>(FIRM<br>(Belgium))* | Yes                                                  | Yes                                                                      |                                                             |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| Interfederal<br>Equal<br>Opportunities<br>Centre Unia<br>(Belgium)*                                    |                                                      |                                                                          |                                                             | Yes                                                                                                                                            | Yes                                                              |                                                                    |                                                                           |                                                                                   |                          |
| Commission for<br>Protection<br>against<br>Discrimination<br>(Bulgaria)*                               |                                                      | Yes                                                                      |                                                             |                                                                                                                                                | Yes                                                              |                                                                    |                                                                           |                                                                                   |                          |
| Ombudsman of<br>the Republic of<br>Bulgaria*                                                           | Yes                                                  | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            |                                                                  | Yes                                                                |                                                                           |                                                                                   | Yes                      |
| Ombudswoman<br>of the Republic<br>of Croatia*                                                          | Yes                                                  | Yes                                                                      | Yes                                                         |                                                                                                                                                | Yes                                                              |                                                                    |                                                                           |                                                                                   | Yes                      |

| NHRI<br>(or nearest<br>equivalent)                                                             | Promotion<br>and<br>protection<br>of human<br>rights | Ombuds<br>institutions<br>with a<br>mandate<br>on maladmin-<br>istration | National<br>preventive<br>mecha-<br>nisms<br>under<br>OPCAT | National<br>monitoring<br>mecha-<br>nisms<br>under the<br>UN<br>Convention<br>on the<br>Rights of<br>Persons<br>with<br>Disabilities<br>(CRPD) | Equality<br>bodies<br>with a<br>mandate<br>on equal<br>treatment | Monitoring<br>of forced<br>returns<br>(EU<br>returns<br>directive) | Reporting<br>on<br>trafficking<br>in human<br>beings<br>(EU<br>directive) | Protecting<br>freedom<br>of<br>movement<br>and<br>mobility<br>rights in<br>the EU | Other<br>mandates<br>[1] |
|------------------------------------------------------------------------------------------------|------------------------------------------------------|--------------------------------------------------------------------------|-------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------|--------------------------------------------------------------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------|--------------------------|
| Commissioner<br>for<br>Administration<br>and the<br>Protection of<br>Human Rights<br>(Cyprus)* | Yes                                                  | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            | Yes                                                              | Yes                                                                |                                                                           |                                                                                   | Yes                      |
| Public Defender<br>of Rights<br>(Czechia)*                                                     |                                                      | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            | Yes                                                              | Yes                                                                |                                                                           | Yes                                                                               | Yes                      |
| Danish Institute<br>for Human<br>Rights<br>(Denmark)*                                          | Yes                                                  |                                                                          |                                                             | Yes                                                                                                                                            | Yes                                                              |                                                                    |                                                                           |                                                                                   | Yes                      |
| Chancellor of<br>Justice<br>(Estonia)*                                                         | Yes                                                  | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            | Yes                                                              |                                                                    |                                                                           | Yes*                                                                              | Yes                      |
| Finnish Human<br>Rights Centre*                                                                | Yes                                                  |                                                                          |                                                             | Yes                                                                                                                                            |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| Parliamentary<br>Ombudsman<br>(Finland)*                                                       | Yes                                                  | Yes                                                                      | Yes                                                         | Yes                                                                                                                                            | Yes*                                                             |                                                                    |                                                                           |                                                                                   | Yes                      |
| National<br>Consultative<br>Commission on<br>Human Rights<br>(France)*                         | Yes                                                  |                                                                          |                                                             | Yes                                                                                                                                            |                                                                  |                                                                    | Yes                                                                       |                                                                                   | Yes                      |
| German Institute<br>for Human<br>Rights*                                                       | Yes                                                  |                                                                          |                                                             | Yes                                                                                                                                            |                                                                  |                                                                    | Yes                                                                       |                                                                                   | Yes                      |
| Greek National<br>Commission for<br>Human Rights*                                              | Yes                                                  |                                                                          |                                                             |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |

| NHRI<br>(or nearest<br>equivalent) | Promotion<br>and<br>protection<br>of human<br>rights | Ombuds<br>institutions<br>with a<br>mandate<br>on maladmin-<br>istration | National<br>preventive<br>mecha-<br>nisms<br>under<br>OPCAT | National<br>monitoring<br>mecha-<br>nisms<br>under the<br>UN<br>Convention<br>on the<br>Rights of<br>Persons<br>with<br>Disabilities<br>(CRPD) | Equality<br>bodies<br>with a<br>mandate<br>on equal<br>treatment | Monitoring<br>of forced<br>returns<br>(EU<br>returns<br>directive) | Reporting<br>on<br>trafficking<br>in human<br>beings<br>(EU<br>directive) | Protecting<br>freedom<br>of<br>movement<br>and<br>mobility<br>rights in<br>the EU | Other<br>mandates<br>[1] |
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|                                                                                                        |     |     |     |     |     |     |     |     |     |
|--------------------------------------------------------------------------------------------------------|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| Commissioner<br>for Fundamental<br>Rights (Hungary)                                                    | Yes |     | Yes |     | Yes |     |     |     | Yes |
| Irish Human<br>Rights and<br>Equality<br>Commission*                                                   | Yes |     |     | Yes | Yes |     | Yes | Yes | Yes |
| National<br>Guarantor for the<br>Rights of<br>Persons<br>Detained or<br>Deprived of<br>Liberty (Italy) |     | Yes | Yes |     |     | Yes |     |     | Yes |
| Ombudsman's<br>Office of the<br>Republic of<br>Latvia *                                                | Yes | Yes | Yes | Yes | Yes | Yes |     |     | Yes |
| The Seimas<br>Ombudsperson's<br>Office<br>(Lithuania)*                                                 | Yes | Yes | Yes |     |     |     | Yes |     | Yes |
| Consultative<br>Human Rights<br>Commission of<br>Luxembourg                                            | Yes |     |     | Yes |     |     | Yes |     |     |
| Parliamentary<br>Ombudsman<br>(Malta)                                                                  |     | Yes |     |     |     |     |     |     |     |

| NHRI<br>(or nearest<br>equivalent)                           | Promotion<br>and<br>protection<br>of human<br>rights | Ombuds<br>institutions<br>with a<br>mandate<br>on<br>maladmin-<br>istration | National<br>preventive<br>mecha-<br>nisms<br>under<br>OPCAT | National<br>monitoring<br>mecha-<br>nisms<br>under the<br>UN<br>Convention<br>on the<br>Rights of<br>Persons<br>with<br>Disabilities<br>(CRPD) | Equality<br>bodies<br>with a<br>mandate<br>on equal<br>treatment | Monitoring<br>of forced<br>returns<br>(EU<br>returns<br>directive) | Reporting<br>on<br>trafficking<br>in human<br>beings<br>(EU<br>directive) | Protecting<br>freedom<br>of<br>movement<br>and<br>mobility<br>rights in<br>the EU | Other<br>mandates<br>[1] |
|--------------------------------------------------------------|------------------------------------------------------|-----------------------------------------------------------------------------|-------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------|--------------------------------------------------------------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------|--------------------------|
| Netherlands<br>Institute for<br>Human Rights*                | Yes                                                  |                                                                             | Yes*                                                        | Yes                                                                                                                                            | Yes                                                              |                                                                    |                                                                           |                                                                                   | Yes                      |
| Commissioner<br>for Human<br>Rights (Poland)*                | Yes                                                  | Yes                                                                         | Yes                                                         | Yes                                                                                                                                            | Yes                                                              |                                                                    |                                                                           |                                                                                   | Yes                      |
| Portuguese<br>Ombudsman*                                     | Yes                                                  | Yes                                                                         | Yes                                                         |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| People's<br>Advocate<br>(Romania)*                           | Yes                                                  | Yes*                                                                        | Yes                                                         |                                                                                                                                                |                                                                  |                                                                    |                                                                           | Yes*                                                                              | Yes                      |
| Romanian<br>Institute for<br>Human Rights*                   | Yes                                                  |                                                                             |                                                             |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   |                          |
| Slovak National<br>Centre for<br>Human Rights                | Yes                                                  |                                                                             |                                                             |                                                                                                                                                | Yes                                                              |                                                                    |                                                                           |                                                                                   |                          |
| Human Rights<br>Ombudsman of<br>the Republic of<br>Slovenia* | Yes                                                  | Yes                                                                         | Yes                                                         |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| Ombuds<br>institution of<br>Spain/Defensor<br>del Pueblo *   | Yes                                                  | Yes                                                                         | Yes                                                         |                                                                                                                                                |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |
| Equality<br>Ombudsman<br>(Sweden)                            | Yes                                                  |                                                                             |                                                             |                                                                                                                                                | Yes                                                              |                                                                    |                                                                           |                                                                                   |                          |
| Institute for<br>Human Rights<br>(Sweden)*                   | Yes                                                  |                                                                             |                                                             | Yes                                                                                                                                            |                                                                  |                                                                    |                                                                           |                                                                                   | Yes                      |

| NHRI<br>(or nearest<br>equivalent)                       | Promotion<br>and<br>protection<br>of human<br>rights | Ombuds<br>institutions<br>with a<br>mandate<br>on<br>maladmin-<br>istration | National<br>preventive<br>mecha-<br>nisms<br>under<br>OPCAT | National<br>monitoring<br>mecha-<br>nisms<br>under the<br>UN<br>Convention<br>on the<br>Rights of<br>Persons<br>with<br>Disabilities<br>(CRPD) | Equality<br>bodies<br>with a<br>mandate<br>on equal<br>treatment | Monitoring<br>of forced<br>returns<br>(EU<br>returns<br>directive) | Reporting<br>on<br>trafficking<br>in human<br>beings<br>(EU<br>directive) | Protecting<br>freedom<br>of<br>movement<br>and<br>mobility<br>rights in<br>the EU | Other<br>mandates<br>[1] |
|----------------------------------------------------------|------------------------------------------------------|-----------------------------------------------------------------------------|-------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------|--------------------------------------------------------------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------|--------------------------|
| People's<br>Advocate of the<br>Republic of<br>Albania    | Yes                                                  | Yes                                                                         | Yes                                                         | Yes                                                                                                                                            | Yes                                                              | Yes                                                                | Yes                                                                       | Yes                                                                               | Yes                      |
| Ombudsman of<br>the Republic of<br>North<br>Macedonia    | Yes                                                  | Yes                                                                         | Yes                                                         | Yes                                                                                                                                            | Yes                                                              |                                                                    | Yes                                                                       |                                                                                   | Yes                      |
| Protector of<br>Citizens of the<br>Republic of<br>Serbia | Yes                                                  | Yes                                                                         | Yes                                                         | Yes                                                                                                                                            |                                                                  | Yes                                                                | Yes                                                                       |                                                                                   | Yes                      |

NB: \* indicates changes in mandate since the December 2023 update.

Source: FRA, December 2024.

**Table 3 – Other tasks included in mandates of national human rights institutions as of 1 December 2024**

List of ‘Other mandates’ shown in Table 2 above and specified by the NHRI

| NHRI (or nearest equivalent)                                                       | Rights of the child | Freedom of information | Standing in front of constitutional court for review of legislation | Protection of fundamental rights under Article 77(2) of the AI Act | Other                                                                                                                                                                                                                                                                                                                                                |
|------------------------------------------------------------------------------------|---------------------|------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Austrian Ombudsman Board*                                                          | Yes                 |                        |                                                                     | Yes*                                                               | Monitoring court delays; monitoring and concomitant inspections of executive (police) bodies; challenging regulations (but not laws) before the Constitutional Court; establishing and chairing the Pension Committee under the Pensions for Victims of Children’s Homes Act                                                                         |
| Federal Institute for the Protection and Promotion of Human Rights (FIRM (Belgium) |                     |                        | Yes*                                                                |                                                                    | Mandate under OPCAT is limited to places of deprivation of liberty falling under federal competence (prisons, police cells and closed centres but not closed youth detention centres or forensic psychiatric centres); whistleblower protection; central focal point in Belgium in the fight against strategic lawsuits against public participation |
| Interfederal Equal Opportunities Centre Unia (Belgium)*                            |                     |                        |                                                                     |                                                                    | Article 14 International Convention on the Elimination of All Forms of Racial Discrimination (CERD)*                                                                                                                                                                                                                                                 |
| Ombudsman of the Republic of Bulgaria                                              | Yes                 |                        | Yes                                                                 |                                                                    | Whistleblower protection                                                                                                                                                                                                                                                                                                                             |
| Ombudswoman of the Republic of Croatia*                                            |                     |                        | Yes                                                                 | Yes                                                                | Whistleblower protection                                                                                                                                                                                                                                                                                                                             |
| Commissioner for Administration and the Protection of Human Rights (Cyprus)*       |                     |                        |                                                                     | Yes                                                                | Independent mechanism for effective monitoring of co-funded programmes to ensure their compliance with the Charter and the UN CRPD                                                                                                                                                                                                                   |
| Public Defender of Rights (Czechia)*                                               |                     |                        | Yes*                                                                | Yes*                                                               |                                                                                                                                                                                                                                                                                                                                                      |

| NHRI (or nearest equivalent)                                             | Rights of the child | Freedom of information | Standing in front of constitutional court for review of legislation | Protection of fundamental rights under Article 77(2) of the AI Act | Other                                                                                                                                                                |
|--------------------------------------------------------------------------|---------------------|------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Danish Institute for Human Rights*                                       |                     |                        |                                                                     | Yes*                                                               | Mandate to promote equal treatment of all persons without discrimination based on sexual orientation, gender identity, gender expression and gender characteristics* |
| Chancellor of Justice(Estonia)*                                          | Yes                 | Yes*                   | Yes                                                                 |                                                                    |                                                                                                                                                                      |
| Finnish Human Rights Centre*                                             |                     |                        |                                                                     |                                                                    | Corporate responsibility; rights of the elderly*                                                                                                                     |
| Parliamentary Ombudsman of Finland*                                      | Yes*                | Yes*                   |                                                                     | Yes*                                                               |                                                                                                                                                                      |
| National Consultative Commission on Human Rights (France)*               | Yes*                |                        |                                                                     |                                                                    | Racism and discrimination*; business and human rights*; LGBTI rights; national commission on implementing international humanitarian law                             |
| German Institute for Human Rights                                        | Yes                 |                        |                                                                     |                                                                    | Violence against women and domestic violence (national rapporteur mechanism under the Istanbul Convention)                                                           |
| Greek National Commission for Human Rights*                              |                     |                        |                                                                     | Yes*                                                               | Compatibility of EU funds with the Charter; amicus curiae before national courts                                                                                     |
| Commissioner for Fundamental Rights (Hungary)                            | Yes                 | Yes                    | Yes                                                                 |                                                                    |                                                                                                                                                                      |
| Irish Human Rights and Equality Commission*                              | Yes                 |                        | Yes                                                                 |                                                                    | National Preventive Mechanism (NPM) Coordinator when Ireland ratifies OPCAT; enforcement powers in relation to gender pay gap reporting                              |
| National Guarantor for the Rights of Persons Deprived of Liberty (Italy) |                     |                        |                                                                     |                                                                    | Mandate on the promotion and protection of human rights in the field of deprivation of liberty                                                                       |
| Ombudsman's Office of the Republic of Latvia*                            | Yes                 | Yes*                   | Yes*                                                                |                                                                    |                                                                                                                                                                      |

| NHRI (or nearest equivalent)                        | Rights of the child | Freedom of information | Standing in front of constitutional court for review of legislation | Protection of fundamental rights under Article 77(2) of the AI Act | Other                                                                                      |
|-----------------------------------------------------|---------------------|------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------|--------------------------------------------------------------------------------------------|
| Seimas Ombudsperson's Office (Lithuania) *          |                     |                        |                                                                     | Yes*                                                               | Investigation of complaints under constitutional mandate                                   |
| Netherlands Institute for Human Rights*             |                     |                        |                                                                     | Yes*                                                               |                                                                                            |
| Commissioner for Human Rights (Poland)              |                     |                        | Yes                                                                 |                                                                    | Whistleblower protection                                                                   |
| Portuguese Ombudsman*                               | Yes*                |                        | Yes                                                                 |                                                                    |                                                                                            |
| People's Advocate (Romania)*                        | Yes*                | Yes*                   | Yes*                                                                |                                                                    | Actions in administrative courts and policy overview                                       |
| Ombuds institution of Spain/Defensor del Pueblo *   | Yes                 |                        | Yes                                                                 | Yes*                                                               |                                                                                            |
| Human Rights Ombudsman of the Republic of Slovenia* | Yes                 |                        | Yes                                                                 |                                                                    |                                                                                            |
| Institute for Human Rights(Sweden)*                 | Yes                 | Yes                    |                                                                     |                                                                    | Promotion and protection activities related to migrants, asylum seekers and forced returns |
| People's Advocate of the Republic of Albania*       | Yes                 |                        | Yes                                                                 |                                                                    |                                                                                            |
| Ombudsman of the Republic of North Macedonia        | Yes                 |                        |                                                                     |                                                                    |                                                                                            |
| Protector of Citizens of the Republic of Serbia     | Yes                 |                        |                                                                     |                                                                    |                                                                                            |

NB: \* indicates changes in mandate since the December 2023 update.



Source: FRA, December 2024.

### 3. NHRIs' use of the Charter

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Out of the 34 NHRIs that responded to this survey, 20 NHRIs used the Charter in 2024 in their work related to education, training and awareness raising.

Five NHRIs indicated that they used the Charter in litigation before courts. The Commissioner for Administration and the Protection of Human Rights (Cyprus) is the only institution that indicated that it applies the Charter in the context of mediation.

Within the EU, three NHRIs reported not using the Charter in 2024: the Parliamentary Ombudsman of Finland, the Italian National Guarantor for the Rights of Persons Deprived of Liberty and the National Consultative Commission on Human Rights (France).

When it comes to accession countries, experiences differ. The Charter holds significance for the People's Advocate of the Republic of Albania, primarily in the areas of awareness raising and when conducting human rights impact assessments or legal scrutiny. In North Macedonia, the Charter is used by the ombudsman for awareness raising and litigation before courts. In contrast, the Ombudsman of Serbia, in its reply, indicated that the Charter is not a foundational aspect of its operational framework.

Table 4 presents 14 NHRIs that indicated that they applied the Charter provisions when advising the government.

**Table 4 – Institutions that used the Charter in their work in 2024 and the context in which it was used**

| NHRI (or nearest equivalent)                                                | Education/ training | Awareness raising | Processing complaints | Advising government | Human rights impact assessment or legal scrutiny | Litigation before court | Mediation | Other activities |
|-----------------------------------------------------------------------------|---------------------|-------------------|-----------------------|---------------------|--------------------------------------------------|-------------------------|-----------|------------------|
| Austrian Ombudsman Board                                                    |                     | Yes               | Yes                   | Yes                 | Yes                                              |                         |           |                  |
| FIRM (Belgium)                                                              |                     |                   |                       | Yes                 | Yes                                              |                         |           |                  |
| Interfederal Equal Opportunities Centre Unia (Belgium)                      |                     |                   | Yes                   | Yes                 |                                                  |                         |           |                  |
| Commission for Protection against Discrimination (Bulgaria)                 | Yes                 | Yes               | Yes                   |                     |                                                  |                         |           |                  |
| Ombudsman of the Republic of Bulgaria                                       | Yes                 | Yes               | Yes                   | Yes                 |                                                  |                         |           |                  |
| Ombudswoman of the Republic of Croatia                                      | Yes                 | Yes               | Yes                   | Yes                 |                                                  |                         |           |                  |
| Commissioner for Administration and the Protection of Human Rights (Cyprus) | Yes                 | Yes               | Yes                   | Yes                 |                                                  |                         | Yes       |                  |
| Public Defender of Rights (Czechia)                                         | Yes                 |                   | Yes                   |                     |                                                  |                         |           |                  |
| Danish Institute for Human Rights                                           |                     | Yes               |                       |                     |                                                  |                         |           |                  |
| Chancellor of Justice (Estonia)                                             |                     |                   | Yes                   |                     |                                                  |                         |           |                  |
| Finnish Human Rights Centre                                                 | Yes                 |                   |                       |                     | Yes                                              |                         |           |                  |

| NHRI (or nearest equivalent)                       | Education/ training | Awareness raising | Processing complaints | Advising government | Human rights impact assessment or legal scrutiny | Litigation before court | Mediation | Other activities                      |
|----------------------------------------------------|---------------------|-------------------|-----------------------|---------------------|--------------------------------------------------|-------------------------|-----------|---------------------------------------|
| German Institute for Human Rights                  | Yes                 | Yes               |                       | Yes                 |                                                  |                         |           |                                       |
| Greek National Commission for Human Rights         | Yes                 | Yes               |                       |                     |                                                  |                         |           |                                       |
| Commissioner for Fundamental Rights (Hungary)      | Yes                 | Yes               |                       | Yes                 |                                                  |                         |           |                                       |
| Irish Human Rights and Equality Commission         |                     |                   |                       |                     |                                                  | Yes                     |           |                                       |
| Ombudsman's Office of the Republic of Latvia       | Yes                 | Yes               | Yes                   | Yes                 |                                                  |                         |           |                                       |
| The Seimas Ombudsperson's Office (Lithuania)       |                     |                   | Yes                   | Yes                 |                                                  |                         |           |                                       |
| Consultative Human Rights Commission of Luxembourg |                     | Yes               |                       | Yes                 |                                                  |                         |           | Research policy related communication |
| Parliamentary Ombudsman (Malta)                    |                     |                   | Yes                   | Yes                 |                                                  |                         |           |                                       |
| Netherlands Institute for Human Rights             |                     |                   |                       |                     |                                                  |                         |           | Yes                                   |
| Commissioner for Human Rights (Poland)             | Yes                 | Yes               | Yes                   |                     | Yes                                              | Yes                     |           | .                                     |
| Portuguese Ombudsman                               | Yes                 |                   |                       |                     |                                                  |                         |           |                                       |
| People's Advocate (Romania)                        | Yes                 | Yes               | Yes                   |                     | Yes                                              | Yes                     |           |                                       |

| NHRI (or nearest equivalent)                           | Education/ training | Awareness raising | Processing complaints | Advising government | Human rights impact assessment or legal scrutiny | Litigation before court | Mediation | Other activities |
|--------------------------------------------------------|---------------------|-------------------|-----------------------|---------------------|--------------------------------------------------|-------------------------|-----------|------------------|
| Romanian Institute for Human Rights                    | Yes                 | Yes               |                       |                     |                                                  |                         |           |                  |
| Slovak National Centre for Human Rights                |                     |                   | Yes                   |                     |                                                  |                         |           |                  |
| The Human Rights Ombudsman of the Republic of Slovenia | Yes                 | Yes               | Yes                   | Yes                 |                                                  | Yes                     |           |                  |
| Ombuds institution of Spain/Defensor del Pueblo        |                     |                   | Yes                   |                     |                                                  |                         |           |                  |
| Equality Ombudsman (Sweden)                            |                     |                   |                       |                     |                                                  | Yes                     |           |                  |
| Institute for Human Rights (Sweden)                    |                     | Yes               |                       | Yes                 | Yes                                              |                         |           |                  |
| People's Advocate of the Republic of Albania           |                     | Yes               |                       |                     | Yes                                              |                         |           |                  |
| Ombudsman of the Republic of North Macedonia           |                     |                   |                       |                     |                                                  | Yes                     |           |                  |

Source: FRA, December 2024.

## 4. Fundamental rights monitoring of the use of EU funds at the national level

The [common provisions regulation](#) (2021/1060) on EU funds has opened the possibility for NHRIs (along with equality bodies and ombuds institutions) to play a role in fundamental-rights-related monitoring in the use of eight major EU funds at the national level. The European Network of National Human Rights Institutions issued a [statement](#) on the potential role of NHRIs in the context of the EU funds in 2022, and in December 2023 FRA released a report titled [EU Funds: Ensuring compliance with fundamental rights](#). The report includes recommendations for EU and national policymakers on how they could benefit from the expertise of NHRIs when implementing EU funds in a way that is compliant with the Charter and the provisions of the UN CRPD, as required for the funds governed by the common provisions regulation for the 2021–2027 programming period.

Table 5 presents the NHRIs that participate in the monitoring of EU funds, and the challenges faced in performing their roles. Table 6 lists the NHRIs that are not involved in the monitoring of EU funds and the reasons behind their non-involvement. When NHRIs did not provide responses concerning challenges or did not provide any reason to explain their non-involvement, the table only provides the name of the NHRI followed by a blank line.

For a [2020 report](#), FRA collected information from NHRIs asking whether they were engaged in the monitoring of the implementation of EU funds. Back then, only three NHRIs reported such an involvement. In 2024, as seen in Table 5, 13 out of the 34 responding NHRIs indicated they were engaged in monitoring fundamental rights compliance in the use of EU funds at the national level. In comparison with 2023, the number of NHRIs involved has remained the same, but some changes have occurred in terms of which NHRIs participate in the monitoring of EU funds.

Regarding challenges presented in Table 5, five NHRIs cited a lack of capacity and resources, while two NHRIs highlighted a lack of impact. Three NHRIs cited a lack of knowledge as a key challenge in performing their role, while two others mentioned challenges related to interference with the independence of their institutions.

When providing the reasons behind the non-involvement of various NHRIs (Table 6), seven reported that the main reason was a lack of human and financial resources. Although this was the most common reason cited by NHRIs, other important reasons for not engaging in monitoring the fundamental rights compliance of EU structural funds include: not being invited, concerns about independence and the perception that the monitoring of EU funds is not relevant to their work. Only two NHRIs cited a lack of knowledge as the reason for their non-involvement in monitoring EU funds.

**Table 5 – NHRIs that are engaged in monitoring fundamental rights compliance in the use of EU funds: challenges in performing their role in 2024**

| NHRI (or nearest equivalent)                                                | Lack of capacity and resources | Lack of impact | Lack of knowledge | Interference with the independence or mandate of the institution | Other |
|-----------------------------------------------------------------------------|--------------------------------|----------------|-------------------|------------------------------------------------------------------|-------|
| Interfederal Equal Opportunities Centre Unia (Belgium)                      |                                |                |                   | Yes                                                              |       |
| Ombudsman of the Republic of Bulgaria                                       | Yes                            |                |                   |                                                                  |       |
| Ombudswoman of the Republic of Croatia                                      | Yes                            |                |                   |                                                                  |       |
| Commissioner for Administration and the Protection of Human Rights (Cyprus) |                                |                |                   |                                                                  |       |
| Finnish Human Rights Centre                                                 | Yes                            | Yes            | Yes               |                                                                  |       |
| Parliamentary Ombudsman of Finland                                          |                                |                |                   |                                                                  |       |
| Greek National Commission for Human Rights                                  | Yes                            |                | Yes               |                                                                  |       |
| Irish Human Rights and Equality Commission                                  |                                |                |                   |                                                                  |       |
| Netherlands Institute for Human Rights                                      |                                |                |                   |                                                                  |       |
| Commissioner for Human Rights (Poland)                                      |                                |                |                   | Yes                                                              |       |
| People's Advocate (Romania)                                                 |                                | Yes            | Yes               |                                                                  |       |
| Romanian Institute for Human Rights                                         | Yes                            |                |                   |                                                                  |       |
| People's Advocate of the Republic of Albania                                |                                |                |                   | Yes                                                              |       |

NB: For more information see FRA's [Supporting NHRIs in monitoring fundamental rights and the fundamental rights aspects of the rule of law](#).

Source: FRA, December 2024.

**Table 6 – Reasons for NHRIs not to engage in monitoring fundamental rights compliance in the use of EU funds in 2024**

| NHRI (or nearest equivalent)                                             | Not invited by the responsible authorities | Lack of human/financial resources | Lack of knowledge | Concerns regarding the independence or mandate of the institution | Not relevant for the institution | Other |
|--------------------------------------------------------------------------|--------------------------------------------|-----------------------------------|-------------------|-------------------------------------------------------------------|----------------------------------|-------|
| Austrian Ombudsman Board                                                 | Yes                                        | Yes                               | Yes               | Yes                                                               | Yes                              |       |
| FIRM (Belgium)                                                           |                                            |                                   |                   |                                                                   |                                  | Yes   |
| Commission for Protection against Discrimination (Bulgaria)              |                                            | Yes                               |                   |                                                                   |                                  |       |
| Public Defender of Rights (Czechia)                                      | Yes                                        |                                   |                   |                                                                   | Yes                              |       |
| Danish Institute for Human Rights                                        |                                            |                                   | Yes               |                                                                   |                                  |       |
| Chancellor of Justice (Estonia)                                          |                                            |                                   |                   |                                                                   | Yes                              |       |
| National Consultative Commission on Human Rights (France)                | Yes                                        | Yes                               |                   |                                                                   |                                  |       |
| German Institute for Human Rights                                        |                                            | Yes                               |                   | Yes                                                               |                                  |       |
| Commissioner for Fundamental Rights (Hungary)                            |                                            |                                   |                   |                                                                   |                                  |       |
| National Guarantor for the Rights of Persons Deprived of Liberty (Italy) |                                            |                                   |                   |                                                                   | Yes                              |       |
| Ombudsman's Office of the Republic of Latvia                             | Yes                                        | Yes                               |                   |                                                                   |                                  |       |
| The Seimas Ombudsperson's Office (Lithuania)                             |                                            | Yes                               |                   |                                                                   | Yes                              |       |
| Consultative Human Rights Commission of Luxembourg                       | Yes                                        | Yes                               | Yes               |                                                                   | Yes                              |       |



| NHRI (or nearest equivalent)                       | Not invited by the responsible authorities | Lack of human/financial resources | Lack of knowledge | Concerns regarding the independence or mandate of the institution | Not relevant for the institution | Other                                                                                                  |
|----------------------------------------------------|--------------------------------------------|-----------------------------------|-------------------|-------------------------------------------------------------------|----------------------------------|--------------------------------------------------------------------------------------------------------|
| Parliamentary Ombudsman (Malta)                    | Yes                                        |                                   |                   | Yes                                                               |                                  |                                                                                                        |
| Portuguese Ombudsman                               |                                            |                                   |                   | Yes                                                               |                                  | Yes                                                                                                    |
| Slovak National Centre for Human Rights            | Yes                                        |                                   |                   |                                                                   |                                  |                                                                                                        |
| Human Rights Ombudsman of the Republic of Slovenia |                                            | Yes                               |                   |                                                                   |                                  | Engaged in providing training and advice to relevant ministries                                        |
| Ombuds institution of Spain/Defensor del Pueblo    |                                            |                                   |                   | Yes                                                               |                                  |                                                                                                        |
| Institute for Human Rights (Sweden)                |                                            |                                   |                   |                                                                   |                                  | The institute has not been able to consider this issue among other priorities during its initial years |
| Equality Ombudsman (Sweden)                        |                                            |                                   |                   |                                                                   | Yes                              |                                                                                                        |

Source: FRA, December 2024.

## 5. Involvement in the national legislation through *ex ante* and *ex post* human rights impact assessment

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This update includes information regarding NHRIs' involvement in national legislation. The involvement of NHRIs in national legislation is particularly relevant for their role in national checks and balances. The European Commission highlighted the significance of this in its [2024 Rule of Law Report](#). This involvement can take various forms and may occur at different stages ( *ex ante* or *ex post*). Therefore, NHRIs were asked about their contributions to human rights impact assessments of different legislative options, the legal scrutiny of concrete legislative drafts and evaluations of the implementation of adopted legislation.

Of the 34 answers received, 26 NHRIs were, at some point of the legislative and decision-making process, involved in advising on national legislation. 16 NHRIs were involved at all stages: human rights impact assessment, legal scrutiny and evaluation of adopted laws. Table 7 gives an overview of the involvement of NHRIs in the legislative process.

**Table 7 – NHRIs involved in national legislation: type of contribution in 2024**

| NHRI (or nearest equivalent)                                                | Human rights impact assessment of different legislative options in the legislative process | Legal scrutiny of concrete legislative drafts | Evaluations of the implementation of adopted legislation |
|-----------------------------------------------------------------------------|--------------------------------------------------------------------------------------------|-----------------------------------------------|----------------------------------------------------------|
| Austrian Ombudsman Board                                                    | Yes                                                                                        | Yes                                           | Yes                                                      |
| Federal Human Rights Institute Belgium                                      | Yes                                                                                        | Yes                                           | Yes                                                      |
| Interfederal Equal Opportunities Centre Unia (Belgium)                      | Yes                                                                                        | Yes                                           | Yes                                                      |
| Commission for Protection against Discrimination (Bulgaria)                 | Yes                                                                                        | Yes                                           | Yes                                                      |
| Ombudsman of the Republic of Bulgaria                                       | Yes                                                                                        |                                               | Yes                                                      |
| Ombudswoman of the Republic of Croatia                                      |                                                                                            | Yes                                           | Yes                                                      |
| Commissioner for Administration and the Protection of Human Rights (Cyprus) | Yes                                                                                        | Yes                                           | Yes                                                      |
| Public Defender of Rights (Czechia)                                         |                                                                                            | Yes                                           |                                                          |
| Danish Institute for Human Rights                                           | Yes                                                                                        | Yes                                           | Yes                                                      |
| Chancellor of Justice (Estonia)                                             | Yes                                                                                        | Yes                                           | Yes                                                      |
| Finnish Human Rights Centre                                                 |                                                                                            | Yes                                           |                                                          |
| Parliamentary Ombudsman of Finland                                          | Yes                                                                                        | Yes                                           | Yes                                                      |
| National Consultative Commission on Human Rights (France)                   | Yes                                                                                        | Yes                                           | Yes                                                      |
| Commissioner for Fundamental Rights (Hungary)                               | Yes                                                                                        | Yes                                           | Yes                                                      |
| Irish Human Rights and Equality Commission                                  |                                                                                            | Yes                                           | Yes                                                      |
| National Guarantor for the Rights of Persons Deprived of Liberty (Italy)    |                                                                                            | Yes                                           | Yes                                                      |
| Ombudsman's Office of the Republic of Latvia                                | Yes                                                                                        | Yes                                           | Yes                                                      |

| NHRI (or nearest equivalent)                       | Human rights impact assessment of different legislative options in the legislative process | Legal scrutiny of concrete legislative drafts | Evaluations of the implementation of adopted legislation |
|----------------------------------------------------|--------------------------------------------------------------------------------------------|-----------------------------------------------|----------------------------------------------------------|
| The Seimas Ombudsperson's Office (Lithuania)       | Yes                                                                                        | Yes                                           |                                                          |
| Netherlands Institute for Human Rights             | Yes                                                                                        | Yes                                           |                                                          |
| Commissioner for Human Rights (Poland)             |                                                                                            | Yes                                           | Yes                                                      |
| People's Advocate (Romania)                        | Yes                                                                                        | Yes                                           | Yes                                                      |
| Slovak National Centre for Human Rights            | Yes                                                                                        | Yes                                           | Yes                                                      |
| Human Rights Ombudsman of the Republic of Slovenia | Yes                                                                                        | Yes                                           | Yes                                                      |
| Swedish Institute for Human Rights                 | Yes                                                                                        | Yes                                           | Yes                                                      |
| People's Advocate of the Republic of Albania       | Yes                                                                                        | Yes                                           | Yes                                                      |
| The Ombudsman of the Republic of North Macedonia   | Yes                                                                                        | Yes                                           | Yes                                                      |

Source: FRA, December 2024.

## Endnotes

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[1] Other mandates are shown in Table 3.

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